

1 **Town of Moretown, VT**

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4 **Local Hazard Mitigation Plan Update**

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7 **Prepared by the Town of Moretown &**
8 **Central Vermont Regional Planning Commission**

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15  = Requires amending from Moretown Planning Commission
16  = Requires date adjustment, small update (CVRPC will do)

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DRAFT

Date of Town Adoption:
Date of Final FEMA Approval:

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1 In accordance with the Stafford Act, municipalities may perform mitigation planning and be eligible
2 to receive increased federal funding for hazard mitigation measures. (42 U.S.C. 5165).

3 **1. Introduction**

4
5 The impact of anticipated, but unpredictable natural and human-caused events can be reduced
6 through community planning. The goal of this updated plan is to provide an all-hazards local
7 mitigation strategy that makes Moretown more disaster resistant.

8
9 Hazard mitigation is any sustained action that reduces or eliminates long-term risk to people and
10 property from natural and human-caused hazards and their effects. Based on the results of previous
11 project impact efforts, FEMA, State agencies, and Towns have come to recognize that it is less
12 expensive to prevent disasters than to repeatedly repair damage after a disaster has struck. This plan
13 recognizes that communities may identify mitigation strategies and measures during all of the other
14 phases of emergency management – preparedness, response, and recovery. Hazards cannot be
15 eliminated, but it is possible to determine what the hazards are, where the hazards are most severe
16 and identify local actions that can be taken to reduce the severity of the hazard.

17
18 Hazard mitigation strategies and measures alter the impact of a hazard by eliminating or reducing the
19 frequency of occurrence, averting the hazard by implementing a structure or land treatment, adapting
20 to the likelihood of a hazard by modifying structures or standards, or avoiding the hazard by
21 preventing or limiting new development in hazard areas.

22 **2. Purpose**

23
24 The 2019 Moretown Local Hazard Mitigation Plan is an update of the town’s adopted 2013 Local
25 Hazard Mitigation Plan approved by FEMA on March 4, 2013. This Local Hazard Mitigation Plan
26 catalogues hazards facing the region and town, and identifies strategies to reduce risks from
27 acknowledged hazards based on current information. The town reviewed, evaluated, and revised the
28 2013 plan to reflect changes in development, progress in local mitigation efforts, and changes in
29 priorities. New information has been incorporated in the updated plan to assist the Town of
30 Moretown officials and residents in mitigating hazards going forward. Implementation of this plan
31 will make Moretown more resistant to harm, resilient in the face of damage in the future, and help
32 to reduce public costs over time.

33
34 Moretown expects to address the strategies, goals and objectives of the 2018 State Hazard Mitigation
35 Plan, including an emphasis on proactive pre-disaster flood mitigation for public infrastructure,
36 appropriate floodplain and river management practices, and fluvial erosion risk assessment
37 initiatives.

38 The 2019 Moretown Local Hazard Mitigation Plan is an update of the 2013 adopted plan. The plan
39 consists of the following sections which have been reorganized, and new sections added regarding:
40

- 1 - Current information since the 2013 plan update completed;
- 2 - An updated the list of potential hazards reflecting the community’s priorities;
- 3 - A plan Update Process section;
- 4 - A plan Maintenance section;
- 5 - Updates to Local Areas of Concern Map to reflect current information;
- 6 - Status of 2013 mitigation strategies;
- 7 - Identification of new mitigation strategies that reflect the current priorities and intended actions
- 8 of the Town over the next five years.

3. Community Profile

The Town of Moretown is a small, rural, and residential, community located in west-central Washington County. It is bounded to the east by Berlin, to the south by Waitsfield and Northfield, to the west by Duxbury, and to the north by Waterbury and Middlesex. According to the 2017 American Community Survey, Moretown has an estimated total population of 1,739 people living in 879 housing units. According to the Moretown Town Plan, Moretown has a relatively dispersed population and is a rural community comprised of approximately 797 homes, nearly 90% of which are occupied on a year round basis. The Town’s population has increased by less than 1% from the 2000 Census. The number of housing units has increased by 9.1% since 2000.

Moretown’s 40.2 square miles are situated within the Winooski River watershed and due to the defining mountains and river valleys, stream tributaries drain into both the Dog River sub basin and the Mad River sub basin. To the east of the village rises Chase Mountain to an elevation of 2,080 feet, and to the northwest Mt Cobb, elevation 1,592 feet. As stated in the Moretown Town Plan “historically, the town’s settlement patterns have been influenced by natural land forms and the distribution of natural features. Moretown is bisected by Route 100B which traverses a valley formed by the Mad River, running northeast to southwest. It is within this valley, in the southwestern region of the town, that the Village of Moretown was settled in the late 1700’s. The town garage, the town hall, the general store, the town offices, and the local elementary school are all located within the village, amongst a cluster of historic and contemporary homes. However, most of private residences are widely dispersed throughout the Town’s rural lands. Commercial development is occurring largely along Route 2.

In Moretown, electricity is primarily provided by Washington Electric with Green Mountain Power servicing clients along the northern, eastern and western town boundaries. The majority of Moretown is dependent upon groundwater for its domestic water supply and individual on-site septic systems for wastewater treatment. Broadband service is provided at high speeds to part of the Town by Champlain Valley Telecom and at lower speeds by Consolidated Communications in the remaining parts of town. Cell telephone service is lacking in multiple locations in town. [NOTE: some parts of Moretown along the northern boundary have internet service provided by Comcast.]

1 **3.1 Public Safety**

2
3 The Town’s principal fire coverage is provided by the Moretown Volunteer Fire Department (MVFD),
4 which also provides support to portions of the Town of Duxbury. Moretown has also entered into
5 agreements with the Waterbury Fire Department to assist with emergencies that are in proximity to
6 Waterbury and trains with the Waitsfield and Warren Fire Departments. The MVFD participates in
7 Mutual Aid with Waitsfield, Warren Waterbury and Middlesex. According to Moretown’s 2018 Town
8 Report, the MVFD responded to 36 calls for emergency assistance. The Waterbury Fire Department
9 responded to five calls in Moretown in 2018 and 22 mutual aid calls.

10
11 Montpelier Ambulance Service and the Mad River Valley Ambulance Service provide ambulance
12 service to Moretown. The ambulance services responded to 74 calls for assistance within the Town
13 of Moretown in 2018 (Mad River Valley – 52, Montpelier 22). Montpelier Ambulance Service serves
14 Moretown in conjunction with Middlesex FAST (first responders) to respond to calls on Route 100B
15 between River Road and Lover’s Lane in the northern part of the Town. The Washington County
16 Sheriff’s Department and the Vermont State Police provide law enforcement for the Town of
17 Moretown. The Moretown Elementary School has an emergency evacuation plan, which is in the
18 process of being updated.

19
20 The Town of Moretown has an approved Local Emergency Management Plan (LEMP) that is updated
21 and adopted annually, after Town Meeting Day and before May 1st. The current LEMP was adopted
22 on April 15th, 2019, and is due for renewal by May 1, 2020. The town coordinates with the Central
23 Vermont Regional Planning Commission who provides technical support and guidance with the LEMP
24 plan update. The town requires the certifying officer to be trained in ICS 402 or ICS 100 at a minimum.
25 All Selectboard members as of 2016 were trained in ICS 100. In conjunction with the LEMP, on April
26 10, 2012, the town adopted the use of the National Incident Management System (NIMS) as the
27 standard for management and systematic approach involving all threats and hazards, regardless of
28 cause, size, location, or complexity, in order to reduce loss of life, property, and harm to the
29 environment.

30
31 **3.2 Municipal Plan**

32
33 The Town Plan includes descriptions, goals, policies, tasks and strategies in regards to flooding,
34 groundwater protection, steep slope development, and transportation and emergency services.
35 Moretown Zoning Regulations, last amended in August 2016, include a Flood Hazard Area Overlay
36 District (last amended in March 2008). These Town provisions promote public health, safety and
37 welfare by preventing or minimizing hazards to life or property due to flooding and provisions for
38 stream, stream bank and wetland protection and to comply with the National Flood Insurance
39 Program requirements.

40

1 **3.3 Emergency Relief & Assistance Funds (ERAF)**

2
3 Moretown is eligible under the Vermont Emergency Relief and Assistance Fund (ERAF) to receive state
4 funding to match Federal Public Assistance funds after a federally declared disaster. Communities
5 that take specific steps to reduce flood damage can increase the percentage of state funding they
6 receive from 7.5% up to a maximum of 17.5%. At the time of this Plan development, Moretown has
7 an ERAF rating of 7.5%. Moretown has taken the specific steps to reduce flood damage by 1)
8 participating in the National Flood Insurance Program (NFIP), 2) adopting standards that meet or
9 exceed the current Vermont Roads and Bridge Standards 2016, 3) adopting a Local Emergency
10 Management Plan which is renewed and adopted annually, 4) adopting a Local Hazard Mitigation Plan
11 approved by FEMA. The town has not yet adopted Interim River Corridor protection standards (River
12 Corridor Plan criteria) which, if it did, would bring the rate to 17.5%.

13
14 Moretown can qualify for the maximum 17.5% rate if it adopts river corridor standards that meet the
15 Agency of Natural Resources (ANR) criteria within two years of ANR publishing a statewide river
16 corridor map updated to include existing Phase 2 Stream Geomorphic Assessment (SGA) data. The
17 data release, which was expected to occur at the end of 2016, has been delayed and the agency has
18 not announced a new release date. The other option to qualify for the maximum ERAF rate is for
19 Moretown to enroll in the NFIP Community Rating System (CRS) and adopt a bylaw that prohibits new
20 structures in the Flood Hazard Area. The CVRPC is poised to assist the Town in drafting a river corridor
21 plan with the release of the Phase II data or to assist in enrolling in the CRS Program.

22 **3.4 National Flood Insurance Program (NFIP)**

23
24 Since 1982, Moretown has participated in the National Flood Insurance Program. In 2013, official
25 Digital Flood Insurance Rate Maps (FIRMS) became available. The Moretown FIRMS were last updated
26 effective 3/19/2013, Community panel #50023C0209E, and can be found online at
27 tinyurl.com/floodreadyatlas and www.msc.fema.gov. Many of the panels are not printed due to large
28 areas being in Zone X, areas of minimal flood hazard. Using 2019 data, there are 55 structures in the
29 FEMA Special Flood Hazard Area (SFHA), of which are 2 critical or public buildings. There are 85 parcels
30 that touch the flood plain. Within the SFHA, there are 28 active NFIP policies. Since there are no
31 repetitive loss properties in Moretown, they may be eligible for participation in the Community Rating
32 System (CRS) if they choose. The administrative resources necessary for enrollment and ongoing
33 program maintenance are likely to be a significant challenge for Moretown and a deterrent for
34 participation.

36 **4. Planning Process and Maintenance**

37 **4.1 Planning Process**

38
39 The Moretown Planning Commission, pursuant to a consulting contract with Central Vermont
40 Regional Planning Commission (CVRPC), coordinated the Local Hazard Mitigation Plan process. CVRPC

1 and the Moretown Planning Commission members started updated the 2013 LHMP beginning in
2 February 2019 during regularly scheduled monthly warned meetings and through email
3 correspondence. The LHMP was also on the agenda at multiple Selectboard meetings. A draft of the
4 LHMP was reviewed at the December 2017 Selectboard meetings. The March and April 2019 meetings
5 reviewed and identified future hazard mitigation programs, projects and activities based off of an
6 assessment of past projects and a predictive analysis of future weather events. Town residents were
7 present at the Selectboard meetings but made no comment on the LHMP. The Moretown Planning
8 Commission discussed the LMHP and work items at the Planning Commission meetings on February
9 19, March 19, April 16, May 7, and May 21. On May 20, the selectboard and planning commission
10 heard presentations on floodplain management from Ned Swanberg, Regional Floodplain Manager at
11 the Department of Environmental Conservation and Milly Archer, Water Quality Coordinator at the
12 Vermont League of Cities and Towns.

13
14 The following town residents participated in the planning process:

15
16 **Moretown Planning Commission Members**

- 17
18 Jonathan Siegel, Chair | jsiegel@gmavt.net
19 Karen Horn, Vice-Chair | kebhorn@gmail.com
20 John Schmeltzer | metsch@comcast.net
21 Deborah Carroll | deborahcarroll59@gmail.com
22 Rube Scharges | rscharges@gmavt.net
23
24

25 The meetings indicated that the Town is most vulnerable to fluvial erosion and inundation flooding.
26 Other threats include ice, wind, snow and other extreme weather events. Previously identified
27 hazards include flooding, dam failure, transportation accidents, and hazardous materials incidents.
28 Dam failure is not considered a significant hazard due to ongoing communications with Green
29 Mountain Power. The Local Emergency Management Plan addresses issues with hazardous materials
30 and transportation accidents. The Town is now focusing on flooding hazards as these events are the
31 most common.

32
33 Additional opportunities for the public to weigh in on the planning process have been made available
34 at Planning Commission meetings and Selectboard meetings. Each meeting is conducted pursuant to
35 the Vermont Open Meeting Law and provides opportunity for comment from the public. The planning
36 meetings focused on 1) assessing past mitigation projects and compiling information on its current
37 and future hazard mitigation programs, projects and activities, 2) identifying and ranking the hazards
38 significant to Moretown, 3) discussion of vulnerabilities, 4) plan maintenance, and 5) public
39 engagement. No public comments were received at any of these meetings. After public comments
40 that had been provided in survey responses were considered, the draft plan was updated and made
41 available June 21st, 2019. It will also be made available during local meetings with State and local
42 officials to allow for more public comment and review.
43

1 On June 21st, 2019, the draft Plan and a completed Plan Review Tool was sent to Lauren Oates,
2 Hazard Mitigation Planner at Vermont Emergency Management (VEM) for review and comment.
3 This started the review and approval process with VEM and FEMA.

4
5 Based on comments received on DATE from L. Oates, minor revisions were made to the draft Plan
6 prior to submittal to FEMA and outreach to adjoining towns was broadened. On DATE the revised
7 draft Plan was sent electronically to the additional towns of Waterbury, Duxbury, Middlesex, Berlin,
8 Waitsfield, and Northfield for review and comment with instructions to send comments to Jonathan
9 Siegel via email at jseigel@gmavt.org. Comments were asked to be received by DATE. Any public
10 comments received were considered by the Planning Team. The following persons were sent the
11 revised draft Plan:

- 12
- 13 • Lauren Oates, State Hazard Mitigation Officer at Vermont Emergency Management (VEM),
14 lauren.oates@vermont.gov;
- 15 • Stephanie Smith, Hazard Mitigation Planner at VEM, Stephanie.a.smith@vermont.gov;
- 16 • Ben Rose, Recovery and Mitigation Section Chief at VEM, ben.rose@vermont.gov;
- 17 • Erin Magee, Planning Section Chief at VEM, eric.magee@vermont.gov;
- 18 • Emily Harris, Regional Emergency Management Program Coordinator – Northeast,
19 Emily.harris@vermont.gov;
- 20 • Brett LaRose, Operations and Logistics Section Chief at VEM, Brett.Larose@vermont.gov
- 21 • Josh Cox, Critical Infrastructure Planner at VEM, josh.cox@vermont.gov;
- 22 • Ned Swanberg, Regional Floodplain Manager at Vermont Department of Environmental Conservation
23 (DEC), ned.swanberg@vermont.gov;
- 24 • Gretchen Alexander, Regional Rivers Scientist at Vermont DEC, Gretchen.alexander@vermont.gov;
- 25 • Eric Blatt, Division Director at Vermont DEC Dam Safety Program, eric.blatt@vermont.gov;
- 26 • Rob Evans, River Corridor and Floodplain Manager at Vermont DEC, rob.evans@vermont.gov;
- 27 • Dan Singleton, Washington County Forester at Vermont DEC, dan.singleton@vermont.gov;
- 28 • Ben Green, Section Chief and Dam Safety Engineer at Vermont Agency of Natural Resources Dam
29 Program, Benjamin.green@vermont.gov;
- 30 • Jonahan DeLaBruere, Emergency Management Planner at Central Vermont Regional Planning
31 Commission, delabruere@cvregion.com;
- 32 • Brenda Spafford, Green Mountain Power, Brenda.Spafford@greenmountainpower.com;
- 33 • Dan Weston, Washington Electric Co-op; dan.weston@wec.coop;
- 34 • Jeffrey Schulz, Village of Northfield Electric Utility, jschulz@northfield.vt.us;
- 35 • Mark Podgwaite, District 6 Chair at Central Vermont Medical Center,
36 Mark.podgwaite@waterburyambulance.org;
- 37 • W. Samuell Hill, Washington County Sheriff's Department;
- 38 • Lieutenant David White, Vermont State Police – Middlesex Barracks, david.white@vermont.gov;
- 39 • Katina Johnson, Local Emergency Planning Committee 5 Chair, Kjohnson_398@comcast.net;
- 40 • Stefan Pratt, Moretown Fire Chief and Fire Warden, firecadet100@gmail.com;
- 41 • Martin Cameron, Road Foreman, 802-496-4141;

- 1 • Tom Martin, Selectboard Chair, mselectboard@moretownvt.net;
- 2 • David Specht, Zoning Administrator, zoning@moretownvt.net;
- 3 • Mandy Couturier, Moretown Elementary School Principal, mcouturier@wwsu.org.

4 The revised Plan was sent to L. Oates for further review. After VEM review, the final plan will be
5 submitted to FEMA for review and approval. Once FEMA approves the plan they will notify VEM of
6 “Approval Pending Adoption” status. After Approval Pending Adoption, the plan will go before the
7 Selectboard for adoption. The Selectboard will hold a warned public hearing and after the hearing
8 and at a regular Selectboard meeting will approve and adopt the Moretown 2019 Local Hazard
9 Mitigation Plan and execute the Certificate of Adoption. A copy of the executed Certificate of
10 Adoption will be attached to this Plan. The adopted Plan and signed certification was sent to VEM for
11 submittal to FEMA on **DATE**. The Plan will expire 5 years from the FEMA approval effective date.
12 During the review and adoption process CVRPC provided support and technical assistance.

13
14 Public comments submitted in the future will be reviewed by the Selectboard (and CVRPC Staff should
15 they receive funding) and attached as an appendix.

16
17 During, and after, the update process, the town used the town website to post notices and
18 informational pieces about the updated local hazard mitigation plan.
19

20 **4.2 Plan Update Process**

21
22 The 2019 LHMP update will be submitted as a single jurisdiction local mitigation plan. This Plan will
23 guide the town into the next five years and maintain the town’s eligibility as an applicant for
24 mitigation grants.

25
26 The 2019 plan is not a significant departure from the 2013 plan; however, new analysis was done to
27 best determine where the Town should put resources in the future. Town planners updated the
28 significant weather events history, considered changes to risk based off of past events and the
29 likelihood of future events and their impact to infrastructure and lives, and reviewed the historical
30 and expected locations of future events to make determinations on how best to apply resources.

31
32 Analysis showed that the threats and areas of concern mostly remain the same from the 2013 plan
33 and that continued effort needs to be applied to these threats and areas to mitigate risk. Priorities
34 have not changed from the 2013 plan. Available resources will be applied to mitigate top priority
35 threats. The implementation of several mitigation actions over the past five years, some not listed
36 because the town considers them to be regular maintenance and program implementation measures,
37 have reduced the town’s vulnerability to specific hazards. Despite the fact that solid strides have
38 reduced the risk of identified worst threats and areas, additional work needs to be done. Moretown
39 has benefitted from the collaborative approach to achieving mitigation on the local level, by
40 partnering with Agency of Natural Resources (ANR), Vermont Agency of Transportation VTrans,
41 Agency of Commerce and Community Development (ACCD), Vermont Emergency Management,

1 Central Vermont Regional Planning Commission (CVRPC), Federal Emergency Management
2 Administration (FEMA) Region 1 and other agencies, all working together to provide assistance and
3 resources to pursuing mitigation projects and planning initiatives in Moretown.

4 5 **General Updates**

- 6 • Update of all data and statistics using available information (Section 3 and Section 5)
- 7 • Revaluation, identification and analysis of all significant hazards (Section 5)
- 8 • Acknowledgment of implemented mitigation strategies since 2013 – see matrix below
9 (Section 4.2)
- 10 • Identification of on-going mitigation projects and strategies – see Existing Mitigation
11 Programs, Projects and Activities section (Section 4.2)
- 12 • Identification of new mitigation strategies (Section 6)
- 13 • Hazards referred to as “non-worst threat” are now referred to as “moderate hazards.”
14

15 **Hazard Analysis Updates (Sections 5 and 6)**

- 16 • Added location/vulnerability/extent/impact/likelihood table for each hazard to summarize
17 hazard description (Section 5.1-5.3 – after each hazard)
- 18 • Review of Vermont Hazard Mitigation Plan, November 2018
- 19 • Review of Federally declared disasters, weather data, ANR resources, VT Flood Ready site,
20 and NOAA/NCDC site.
- 21 • Inundation Flooding, Fluvial Erosion, Ice, Wind, and Snow remain the most significant
22 hazards. Although the town cannot predict with certainty that these events will be the
23 norm in the future, the town continues to keep these in their analysis of hazards that they
24 may be vulnerable to in the next five years.

25 26 **Maps**

- 27 • Areas of Local Concern Map
- 28 • Inclusion of Moretown Village inset map to show structures in the floodplain.
29 Final review of maps at May meeting with CVRPC
30

31 Updates to the 2019 LHMP included a review of all of Moretown’s planning documents:

- 32 • Moretown Zoning Regulations
- 33 • Moretown Subdivision Regulations
- 34 • Moretown Town Plan, 2016
- 35 • Road/Culvert Inventory
- 36 • Local Hazard Mitigation Plan, 2013
- 37 • Local Emergency Management Plan, 2019
- 38 • 2013 Moretown Plan Review Tool FEMA approved- reference to Section 2 recommendations
39 for next plan update and plan strengths
- 40 • Municipal Roads General Permit (Act 64)

- 1 • Moretown Annual Town Reports
- 2 • Moretown Capital Improvement Plan
- 3 • Flood Resiliency Checklist

4 The following chart provides an overview of Moretown’s proposed 2013 local hazard mitigation
 5 actions along with their current status.

2013 Mitigation Action	2019 Status
Upgrade and expansion of two box culverts on Ward Brook Road	Completed.
Widening of bridge south of village on S-curves	Incomplete. VTRANS Priority by 2021. Still interested.
Blasting of lower part of gorge to open bottleneck north of village	Incomplete. Discuss with State about feasibility and investigate further. Still interested.
Phase IV of River/Jacobs Road project – raise additional section	Completed.
Upgrade and expansion of box culvert on backside of Common Road at Foster turn	Incomplete. Still in design phase.
Upgrade and expansion of box culvert at Canoe Access	Incomplete. Still in design phase.
Work with ANR and CVRPC to develop Lower Mad River Corridor Plan	Completed in 2018 by CVRPC and Bear Creek Environmental, under title Phase 2 Stream Geomorphic Assessment & River Corridor Plan.
Reinforce and stabilize low side of Common Road with rip rap	Completed.
Install generator at Moretown Elementary School	Incomplete. Since School has experienced flood damage, efforts to use as a shelter have slowed. Still interested.
Generator education and training for residents	Incomplete. See above. Still interested.
Upgrade electrical systems in municipal buildings and shelters	Complete. Fire Department was rebuilt and new municipal offices were built with upgraded electrical systems.
Work with elected officials, the state, and FEMA to correct existing NFIP compliance	Complete.

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 8 **Town Capabilities for Implementing Mitigation Strategy**
 9 Services provided by the Moretown municipality are overseen by a five member volunteer
 10 Selectboard.

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The Town employs a handful of staff members to carry out services to its residents on a daily basis. The following are the paid positions which are involved in hazard mitigation:

- Full-time Town Clerk (Cherilyn Brown) and Part-time Assistant Clerk (Sasha Elwell)
- Full-time Treasurer (Cherilyn Brown) and Assistant Treasurer (Sasha Elwell and John Weir)
- Full-time Town Administrator (Cheryl Brown) and Assistant Town Administrator (Catrina Brackett)
- Part-time Zoning Administrator & E911 Coordinator (David Specht)
- Volunteer Fire Department:
 - Fire Chief (Stefan Pratt), Assistant Chief (Will Houghton), Second Assistant Chief (Shawn Graves), Captain (Randy Dow), First Lieutenant (Jacob Martin), Second Lieutenant (Robert Hood IV)
- Full-time Road Foreman (Martin Cameron) and associated full-time crew.

Volunteer municipal officials also play a crucial role in carrying out hazard mitigation. The municipal budgeting process occurs on an annual basis, planning for a fiscal year from July to June. The budget is usually developed between early November and early January, and put to voter approval on the first Tuesday in March at Annual Town Meeting Day. The Selectboard is charged with developing and proposing the budget to the voters, including the budget for Highway Equipment, which in recent years has been about half of the total budget. After the budget has been adopted by vote of town residents, the Selectboard has the authority to modify it in cases of extraordinary circumstances; i.e. natural disaster, unexpected equipment/infrastructure failure (i.e., water well, power failure, major bridge/culvert failure). The budget is monitored several times a month by the Selectboard and Town Treasurer.

Municipal revenues are generated almost exclusively through levy of taxes on property value. Other major sources are federal & state payments to support local education, aid (including grants) from the Vermont Agency of Transportation for highways, and payments in lieu of taxes for land owned by the State of Vermont. The municipality also has the authority to incur debt through bonding and receives a small amount of fee payments for permits and licenses (such as dog licenses).

Existing Mitigation, Maintenance, and Preparedness Programs, Projects & Activities

The ongoing or recently completed programs, projects and activities are listed by strategy and have occurred since the development of the previous plan and were reviewed by the planning team. They share and incorporate the overall goals of the local hazard mitigation plan. Moretown has the capacity to maintain these programs and initiatives using town staff and community volunteers described in the Community Capacities above. Unless otherwise noted, there is no need to expand or improve on these programs, projects and activities.

Some of the projects completed or awarded to protect roads and increase flood resiliency during the past year are listed below:

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Community Preparedness Activities:

- Local Emergency Operations Plan (now Local Emergency Management Plan) 2014 and renewed annually
- Homebound Persons Phone Tree/E911 CARE form

Hazard Control and Protective Works:

- Culvert and Bridge Inventory – 2015
- Local Hazard Mitigation Plan – 2012
 - Subsequent updates every 5 years. Plan is reviewed annually and after every disaster event with a full review and update by the Town at least every five years. Current 2012 Plan expires 3/11/2018. Plan Update is in process. Town will need to receive VEM and FEMA approval prior to adoption of this Plan.
- VTrans Bridge and Culvert Standards – 2016
- Stormwater Master Plan for the Town of Moretown – DATE
 - Identified the top 5 sites for stormwater improvements in Moretown.
- Phase 2 Stream Geomorphic Assessment & River Corridor Plan – 2018
 - Identified 43 potential projects to mitigate impacts and conserve these rivers
- Flood Study of Mad River Area in Moretown – 2017
 - Completed by DuBois & King, Inc.
- Mad River Area Flood Mitigation Sites for Doctor’s Brook in Moretown – 2017
 - Completed by DuBois & King, Inc.
- Municipal Road Erosion Inventory and Capital Plan – 2016/2020
 - Developed for McGibbons Road, Williams Road, Cobb Hill Road, and Farnham Road
- Municipal Class 4 Road Erosion Remediation and Demonstration Project Report – 2018
 - Lynch Hill Road and Bathenes Road implementation of BMPs in Moretown

Insurance Programs:

- National Flood Insurance Program

Land Use Planning/Management:

- Town Plan – 2016:
 - Resiliency, Sustainability, and Adaptation Policies:
 - C-1: Support efforts to complete geomorphic assessments, assessments of all steam crossings (bridges and culverts) and river corridor (erosion hazard) delineations for all our river and major tributary systems.
 - C-2: Avoid locating new buildings, particularly residences, within flood and other known hazard areas.

- 1 ▪ C-3: Identify properties located in the flood hazard and fluvial erosion areas of
2 Moretown
- 3 ▪ C-4: Explore participation in the FEMA Community Rating System (CRS) in order
4 to reduce the cost of flood insurance for property owners in Moretown and to
5 expand the town’s ability to access state and federal funding for flood
6 mitigation and recovery.
- 7 ○ Transportation Policies:
 - 8 ▪ D-9: Advocate for the timely replacement of the state’s bridge on Route 100B
9 south of Moretown Village, and for the new bridge to be designed and
10 constructed to minimize flooding hazards, to serve as an attractive gateway to
11 our community, to slow and calm traffic entering the village, and to safely
12 accommodate all roadway users.
- 13 ○ Administration and Governance:
 - 14 ▪ F-4: Continue to participate in the National Flood Insurance Program.
- 15
- 16 ● Zoning Ordinance:
 - 17 ○ Table 2.4 Preserve District
 - 18 ▪ The Purpose of the Preserve District is to protect significant forest resources
19 and water supply watersheds at higher elevations and to limit development in
20 areas with steep slope, shallow soils, unique or fragile resources, and poor
21 access to Town roads and community facilities and services.
 - 22 ○ Table 2.5 Flood Hazard Overlay District
 - 23 ▪ The Purpose of the Flood Hazard Overlay District is to promote public health,
24 safety and welfare by preventing or minimizing hazards to life or property due
25 to flooding.
 - 26 ○ Section 4.11 Protection of Streams, Stream banks and Wetlands
 - 27 ▪ To prevent soil erosion, protect wildlife habitat and maintain water quality,
28 land development shall be setback a minimum of twenty five feet from all
29 streams and rivers to create a buffer strip
 - 30 ▪ A naturally vegetated buffer strip shall be maintained, of at least fifty feet in
31 uniform width, for Class Two wetlands, and one hundred feet in uniform, for
32 Class One wetlands.
 - 33 ○ Section 4.13 Storage of Flammable Commodities
 - 34 ▪ The storage of any highly flammable liquid or gas in tanks above ground,
35 excluding tanks for residential purposes, with unit capacity greater than two
36 thousand (2,000) gallons shall be prohibited, unless such tanks up to and
37 including ten thousand (10,000) gallon capacity are placed not less than eighty
38 (80) feet from all property lines, and unless all such tanks of more than ten

1 thousand (10,000) gallon capacity are placed not less than two hundred (200)
2 feet from all property lines.

- 3 ■ All tanks (containing flammable liquids) having a capacity greater than two
4 thousand (2,000) gallons shall be properly retained with dikes having a capacity
5 not less than one and one-half (1.5) times the capacity of the tanks surrounded.

6 Protection/Retrofit of Infrastructure and Critical Facilities:

- 7 • 2014 Rebuild of Town Offices using Community Development Block Grant, insurance, and
8 Hazard Mitigation Grant monies.
- 9 • 2012 Remodel of Town Hall after flood damage
- 10 • 2011 Renovation and Repair of Fire Station after Irene, 2011.

11 Public Awareness, Training, and Education:

- 12 • Fire safety educational programs
- 13 • Motor vehicle accident response training
- 14 • First responder CPR & hazmat trainings

15 **4.3 Plan Maintenance Process**

16
17 The Moretown Local Hazard Mitigation Plan will be updated and evaluated annually at an April
18 Planning Commission or Select Board Meeting. A review of the Local Emergency Management Plan
19 will also occur at this meeting. Updates and evaluation by the Planning Commission Chair will also
20 occur within three months after every federal disaster declaration and as updates to town
21 plan/zoning and river corridor plans come into effect. The plan will be reviewed by the Selectboard,
22 Planning Commission and public at the abovementioned April Selectboard meeting. CVRPC will help
23 with updates or if no funding is available, the Planning Commission will update the plan.
24

25 The process of evaluating and updating the plan will include continued public participation through
26 public notices posted on the municipal website, notice in the municipal building, newspapers of
27 record, Front Porch Forum, Public Notice Bulletin Boards in Moretown, and CVRPC newsletter inviting
28 the public to the scheduled (or specially scheduled) meeting. Additional stakeholders invited to the
29 meeting will be representatives of the school, library, Irene affected residents, and Friends of the Mad
30 River. Also invited in the future will be the VT Agency of Natural Resources (VT ANR), as they are able
31 to provide assistance with NFIP outreach activities, models for stricter floodplain zoning regulations,
32 delineation of fluvial erosion hazard areas, and other applicable initiatives. These efforts will be
33 coordinated by the Planning Commission.
34

35 Monitoring of plan progress, implementation, and the 5-year update process will be undertaken by
36 the Planning Commission. Monitoring updates may include changes in community mitigation
37 strategies; new town bylaws, zoning and planning strategies; progress of implementation of initiatives
38 and projects; effectiveness of implemented projects or initiatives; and evaluation of challenges and
39 opportunities. If new actions are identified in the five year interim period, the plan can be amended

1 without formal re-adoption during regularly scheduled Selectboard meetings. After a five year period,
 2 the plan will be submitted for re-adoption following the process outlined in the schematic found in
 3 the Attachments section.

4
 5 Moretown will also consider incorporation of mitigation planning into their long term land use and
 6 development planning documents. It is recommended the Town review and incorporate elements of
 7 the Local Hazard Mitigation Plan when updating the municipal plan, zoning regulations, and flood
 8 hazard/FEH bylaws. The incorporation of the Local Hazard Mitigation Plan into the municipal plan,
 9 zoning regulations and flood hazard/FEH bylaws will also be considered after declared or local
 10 disasters. The Town shall also consider reviewing current and future Mad River Corridor planning
 11 documents and studies for ideas on future mitigation projects and hazard areas.
 12

13 **5. Risk Assessment**

14 **5.1 Hazard Identification and Analysis**

15
 16 The following natural disasters were discussed and the worst threat hazards were identified based
 17 upon the likelihood of the event and the community’s vulnerability to the event. Hazards not
 18 identified as a “worst threat” may still occur. Refer to section 4.2 for a description of the hazard
 19 mitigation rubric. Greater explanations and mitigation strategies of moderate hazards can be found
 20 in the State of Vermont’s Hazard Mitigation Plan.
 21

Hazard Impact	Probability	Potential Impact					Score
		Infrastructure	Life	Economy	Environment	Average	
Fluvial Erosion	4	4	3	4	4	3.75	15*
Inundation Flooding	4	4	3	4	2	3.25	13*
Ice	4	3	3	3	2	2.75	11*
Wind	4	3	2	2	2	2.25	9*
Snow	4	1	3	2	1	1.75	7*
Cold	3	2	3	2	2	2.25	6.75
Invasive Species	3	1	1	3	3	2	6
Heat	3	1	3	2	2	2	6
Drought	3	1	2	2	3	2	6
Landslides	3	3	2	1	2	2	6

Hazard Impact	Probability	Potential Impact					Score
		Infrastructure	Life	Economy	Environment	Average	
Wildfire	2	3	3	3	2	2.75	5.5
Earthquake	2	3	3	3	2	2.75	5.5
Infectious Disease Outbreak	2	1	3	2	1	1.75	3.5
Hail	3	1	1	1	1	1	3

Flood/Flash Flood/Fluvial Erosion, based on history, has a High Likelihood of happening. At least one flood event each year over the past five years has occurred in Moretown. Therefore the likelihood of Flood/Flash Flood/Fluvial Erosion has been elevated to the highest scores.

Those hazards not found to pose as great a threat to Moretown such as cold, invasive species, heat, drought, landslides, wildfire, earthquake, infectious disease outbreak, and hail are not addressed in this Plan and were not included in the risk and vulnerability assessment due to the low occurrence, low probability of impact or negligible potential impact and scarce community resources (time and money). The Planning Commission discussed the exclusion of these at their March 2019 meeting, and chose to analyze the top five threats in this section of the plan. A review of the Vermont State Hazard Mitigation Plan of November 2018 provides a greater explanation of these hazards and possible mitigation strategies to address them. Like the State of Vermont Hazard Mitigation Plan, Moretown did not include the following hazards in the risk and vulnerability assessment due to the low occurrence, low vulnerability, and or geographic proximity: civil disturbance, coastal erosion, expansive soils, karst topography, sinkholes, tsunamis, and volcano.

The following hazards were found to be most significant in the Town of Moretown:

- Fluvial Erosion
- Flash Flood/Flood
- Ice
- Wind
- Snow

Due to the frequent and severe nature of flooding events, Moretown identified flooding and fluvial erosion as the worst natural hazard within the Town and will focus on mitigation efforts to reduce the impacts from flooding events.

A discussion of each significant hazard is included in the proceeding subsections and a map identifying the location of each hazard is attached (See map titled *Areas of Local Concern*.) Each subsection

1 includes a list of past occurrences based upon County-wide FEMA Disaster Declarations (DR-#) plus
 2 information from local records and the National Oceanic and Atmospheric Administration (NOAA),
 3 National Center for Environmental Information (NCEI), formally the National Climate Data Center, a
 4 narrative description of the hazard and a hazard matrix containing the following overview
 5 information:

6

Hazard	Location	Vulnerability	Extent	Impact	Probability
Type of hazard	General areas within municipality which are vulnerable to the Identified hazard.	Types of structures impacted	Magnitude of hazard: Scale dependent on hazard	Dollar value or percentage of damages	Likelihood of hazard occurring based upon past events: HIGH = Near 100% probability in the next year. MEDIUM = 10% to 100% probability within the next year or at least once in the next 10 years. LOW = 1% to 10% probability in the next year or at least once in the next 100 years

7

8 **5.2 Fluvial Erosion and Inundation Flooding**

9

10 History of Occurrences: (Mad River Valley encompasses the towns of Waitsfield, Warren, Moretown
 11 and Fayston. The Mad River flood gauge is located in Moretown. Information from NCEI website)

12

Date	Event	Location	Extent
7/17/2017	Flash Flood	Washington County	Scattered thunderstorms developed with a few containing large hail (> .75 inch in diameter) and some winds. Heavy rain additionally produced some isolated Flash Flooding.
6/30/2017	Flood	Washington County	Rainfall amounts of 2-3" in just a few hours on saturated soils from previous June rainfall caused flash flooding.
8/17/2016	Flash Flood	Moretown, Washington County	Rainfall totals of 3-5" in a few hours caused flash flooding in central

			Washington County.
2/25/2016	Flood	Washington County	Warm temperatures and rain melted 1-3" of water out of the snowpack, which produced ice jams and open water flooding.
7/19/2015	Flash Flood	Washington County	Thunderstorms with heavy rainfall moved over northeast Washington County Vermont repeatedly for several hours.
4/15/2014	Flood	Washington County	Snowmelt from a late season snowpack combined with heavy rain produced widespread flooding across northern and central Vermont.
7/3/2013	Flash Flood	Washington County	Record rainfall in May and June saturated the ground and elevated water levels in rivers and streams, making the region vulnerable to flooding.
8/28/2011	Flash Flood (TS Irene)	Moretown, Washington County	Mad River flood gauge at 19.07 feet; 10.07 feet above flood stage (flood stage is 9 feet) DR 4022
5/20/2011	Flash Flood	Washington County, Moretown	4" of rain, not a historical crest - DR 1995
3/6/2011	Flood; ice jams	Moretown; Washington County	1-2" of rain followed by ~15" of snow
10/1/2010	Flood	Moretown, Washington County	4-5" of rain, Mad river gauge at 10.39 ft
8/2/2008	Flash Flood	Washington County (Mad River Valley)	Mad River gauge at 7.89 feet – DR 1790
3/15/2007	Flood; ice jams	Mad River Valley	Mad River Gauge at 13.5 ft
12/24/2003	Flood	Mad River Valley	Mad River flood gauge at 14.17 feet DR 1448
12/17/2000	Flood	Mad River Valley	3" of rain; no data for Mad River
6/27/1998	Flash Flood	Mad River Valley	3-6" of rain over 2 day period – Mad River flood gauge at 14.13 feet, 2-3 ft of water on Rte 100b through Moretown Village - DR1228
8/6/1995	Flood	Mad River Valley	Mad River flood gauge at 8.12 feet DR 1063
3/31/1987	Flood	Mad River Valley	Mad River flood gauge at 11.97 feet
3/13/1977	Flood; ice jams	Mad River Valley	Mad River flood gauge at 13.72 feet
8/5/1976	Flood	Washington County	Mad River flood gauge at 13.47

			feet DR 518
9/22/1938	Flood	Washington County	Mad River flood gauge at 16.34 feet
9/22/1938	Flood	Washington County	Mad River flood gauge at 16.34 feet
11/03/1927	Flood	Washington County	Mad River flood gauge at 19.40 feet

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Fluvial Erosion and Inundation Flooding are Moretown’s most commonly recurring and most impactful hazards. Flooding is the overflowing of rivers, streams, drains and lakes due to excessive rain, rapid snow melt or ice. Flash flooding is a rapidly occurring flood event usually from excessive rain. Fluvial erosion is the process of natural stream channel adjustments. Fluvial erosion causes erosion of sediment in some areas, while causing aggradation of sediment in other. Fluvial erosion processes occur more quickly and severely during flood events. Fluvial erosion data has been provided to Moretown by the Phase 2 Stream Geomorphic Assessment & River Corridor Plan conducted by Bear Creek Environmental, LLC. This report spanned 11 miles of stream channel and identified stream channel straightening as well as encroachment from development as the biggest stressors of these streams.

The worst anticipated flooding is unknown in the low lying areas in Town of Moretown. The worst flooding event in Moretown’s recorded history occurred in 1927, followed closely by T.S. Irene in 2011. The Mad River flood gauge readings during these events were 19.4 and 19.07, respectively. Detailed historical records relating to the extent of the 1927 flood in Moretown are not available, but were believed to be 2-3 feet higher than Irene; during T.S. Irene up to 7 feet of flooding occurred in Moretown Village. Lesser but more regular flooding occurs in Moretown, with generally 1 foot of flooding in low lying areas every two or three years. According to the Moretown River gauge, at the following water levels, the impact to the surrounding areas will be:

Water level (feet)	Impact
13.5	ABOUT 4 FEET OF WATER WILL COVER ROUTE 100 SOUTH OF MORETOWN...NEARLY REACHING A TRAILER PARK.
12	AT 12 FEET...ROUTE 100 WILL BE COVERED WITH WATER IN MORETOWN...ROUTE 100B WILL BE PARTIALLY COVERED. WATER WILL INUNDATE TELEPHONE FLATS NEAR WAITSFIELD.
9	AT 9 FEET...THE MAD RIVER BEGINS TO LEAVE ITS BANKS. FIELD FLOODING OCCURS BETWEEN WAITSFIELD AND MORETOWN...AND SOME LOCAL ROADS WILL FLOOD.

22
23
24
25
26

With approximately 7.5 miles of the main stem flowing through the Moretown, the Mad River is the most prominent body of water within the town boundaries. The Mad River originates in Granville Gulf and flows in a northerly direction through Moretown Village and along Vermont Route 100B into the Winooski River. The town’s northern boundary is formed by over 7 miles of frontage on the

1 Winooski River. Several streams originating in Moretown's upland areas are tributaries to the Mad
2 and Winooski River.

3

4 The majority of Moretown's development is located in the Mad River valley. Based on the results of
5 overlaying the FIRM flood maps with the location of E911 points, there are 55 properties that are
6 located within the Special Flood Hazard Area (SFHA). The estimated loss for a severe flooding event
7 for all properties located within the town's 100-year floodplain is approximately \$64,779,500. There
8 are no repetitive loss properties in Moretown. Moretown's FIRM was effective starting 3/1/1984.
9 The Areas of Local Concern Map (attached) identifies the Catholic Church and Moretown Fire
10 Department as within the designated flood plain. The Town participates in the NFIP program and
11 has a total of 28 active policies with a total coverage amount of \$6,813,800. The Zoning
12 Administrator is responsible for enforcing the flood hazard regulations.

13

14 As previous events have made clear, however, even areas beyond the NFIP designated 100-year
15 floodplain may be vulnerable to flood related hazards. The Town has 55 properties in the fluvial
16 erosion hazard zone, totaling \$3,766,250. Information gathered from the Moretown Planning
17 Commission indicated the following stretches of road have experienced flood-induced washouts.
18 They are:

19

- 20 1) A small stretch of road on River Road by (phase IV of River Road project);
- 21 2) Low lying area of Lovers Lane;
- 22 3) Section of Route 100B north of Murphy Road; and
- 23 4) Section of Route 100B south of Moretown Bridge B2

24

25 During the spring thaw Moretown roads are also susceptible to flooding due to ice jams. Natural
26 geological features and flood-plain encroachments restrict ice to move freely downstream and
27 cause water to back up on to the following stretches of road:

28

- 29 1) Section of Route 100B south of the Ward swimming hole;
- 30 2) Section of Route 100B at the northern intersection of Old Route 100B Road;
- 31 3) Section of Route 100 B between Bridge Road and Stevens Brook Road.

32

33 Natural geologic features, flood-plain encroachments, seasonal flash flooding and undersized
34 culverts flooding in Moretown undermines the stability of low lying roads and isolates rural
35 residents from emergency services. (See Areas of Local Concern Map)

36

37 Moretown experienced heavy flooding in August 2008 event (DR 1790). During that event
38 several roads and associated culverts were severely damaged due to flash flooding of smaller
39 brooks. These areas include:

- 40 - Moretown Mountain Road (20 foot gorges along length of road, box culvert damaged and
41 replaced)
- 42 - Dickerson Road (Segment of road closed due to bank collapse)
- 43 - Ward Brook Rd (Culvert washed out and subsequent road closure)

1 The records for all road/culvert damager prior to August, 2011 were lost in T.S. Irene. It is believed
2 the Town incurred over \$200,000 of damages during the August 2008 event. During the May 2011
3 event, Moretown experienced minimal damages on Herring Brook Road. The road was undermined
4 and several culverts were washed out. The damages cost \$35,000.

5 During Tropical Storm Irene, Moretown experienced flooding of up to 8 feet within the Village
6 from the Mad River and Doctor's Brook. Route 2 along the Winooski River was also severely
7 flooded with floodwaters up to 20 feet in some areas. Flood waters were above normal predicated
8 levels due to debris blocking bridges and culverts.

9
10 The following roads and buildings were damaged during Tropical Storm Irene:
11

- Moretown Fire Station (8 ft of water)
- Moretown Town Hall (5 ft of water on ground level)
- Ward Brook Rd
- Route 2
- Bridge Rd – lost entire bridge – est. \$1 million to replace
- Moretown Mountain Rd
- Moretown Common Rd
- Route 100b (3 bridges)
- Williams Rd
- Tarts Rd
- Lovers Lane
- Butternut Hill Rd
- Dickerson Rd
- Gove Rd
- Jones Brook Rd
- Doctor's Brook Rd
- Herring Brook Rd
- Howes Rd
- McGibbons Rd
- Hathaway Rd
- Salaki Rd

1 It is estimated that Moretown incurred \$1.8 million in public infrastructure damage. Private
 2 property damages been calculated at around \$65 million; 52 homes were flooded.

3

Hazard	Location	Vulnerability	Extent	Impact	Probability
Fluvial Erosion	Floodplain and see attached areas of concern.	Culverts, bridges, road infrastructure, private property	TS Irene - ~6" of rain, Mad River flood gauge at 19.07 feet; 9 ft is flood stage	Over \$1.8 million from TS Irene; ~\$65 million in floodplain properties	High
Inundation Flooding	Floodplain and see attached areas of concern.	Culverts, bridges, road infrastructure, private property	TS Irene - ~6" of rain, Mad River flood gauge at 19.07 feet; 9 ft is flood stage	Over \$1.8 million from TS Irene; ~\$65 million in floodplain properties	High

4

5 Vermont’s Act 64 is our legislature’s response to the effects of flooding and runoff from roads
 6 connected to its major streams, rivers, ponds and lakes. Full implementation began in 2018. It
 7 provides guidelines and goals to communities throughout Vermont for improving the resilience
 8 of roads during severe weather thereby enabling them to be more effective in diverting
 9 pollutants and sediment from entering these water resources. It provides grant opportunities
 10 to aid municipalities in funding the remediation of erosion or flood-prone areas. Many towns
 11 are already engaged in implementing the Act’s directives. 2038 is the target year for the
 12 successful completion of road improvements required for all municipalities via an incremental
 13 yearly approach. Moretown is actively working with the Agency of Transportation, Agency of
 14 Natural Resources and the Central Vermont Regional Planning Commission to meet the new
 15 regulations and requirements, including the Municipal General Roads Permit. Moretown
 16 participates in the region’s Transportation Advisory Committee (TAC) as well.

17

18 Damage to roads and the cost of their rehabilitation is a continuing challenge for communities
 19 around the state. Although no storms approaching Tropical Storm Irene’s magnitude have
 20 occurred since 2011, heavy rainfall at rapid rates of accumulation continues to effect road
 21 infrastructure. Events are often localized but cumulatively have sometimes triggered federal
 22 and state disaster status allowing grant money to be accessed by affected communities. Over
 23 the last eight years, since Tropical Storm Irene, Moretown has experienced at least one flood
 24 event a year.

25

26

27

1 Moretown has lessened the impacts and the town’s vulnerability to the hazard of flooding/flash
2 flooding/fluviat erosion with mitigation activities and repairs done to its infrastructure over the
3 past five years (and as previously noted in the 2013 Plan) and plans to continue road
4 infrastructure improvements to lessen the Town’s vulnerability to flood-related hazards. The
5 Town Capital Reserve Fund, Town Highway Fund budget, AOT grants, Federal and State
6 assistance fund, and the recent completed Culvert Inventory and Highway Survey are tools and
7 resources that help the town prioritize and implement their strategies.

8
9 As noted in the Moretown Town Plan, and further emphasized by work of the Ridge to River
10 task force, storm water management is a priority for the community and over the past five
11 years emphasis had been placed on various stormwater mitigation projects, studies and
12 activities.

13
14 It is important to note that Vermont has experienced a majority of their flooding in areas along
15 upland streams and in road drainage systems that do not adequately convey the amount of
16 water they are receiving. Flooding in these areas should be expected and planned for. The
17 National Weather Service has seen a trend in recent years of more intense, locally severe
18 storms with high intensity rain and flooding associated with them.

19
20 The topography and extent of several streams and tributaries make Moretown susceptible to
21 the danger of flash flooding. As noted in the Vermont State Hazard Mitigation Plan, these areas
22 are not shown on the FEMA FIRMs. The Vermont Department of Environmental Conservation
23 River Program is working to provide statewide coverage of River Corridors. The river corridor is
24 in the process of being delineated for the larger streams and rivers and established setbacks for
25 the smaller upland streams. This data is due to be released within the next year and will be a
26 valuable tool for Moretown in their efforts to help mitigate the risk of flash flooding. Once the
27 statewide river corridor digital map layer is finalized, it will facilitate mitigation and river
28 corridor protection planning and prioritization. If funding is available, CVRPC can assist
29 Moretown in the development of river corridor regulations that incorporate the Vermont
30 mapped River Corridors once these maps are released.

31 32 **5.3 Wind**

33
34 History of Occurrence (from the National Oceanic and Atmospheric Administration (NOAA),
35 National Center for Environmental Information (NCEI), formally the National Climate Data
36 Center (NCDC) website and FEMA DR List):

Date	Event	Location	Extent
10/16/2018	Strong Wind	Washington County	40 to 50 mph caused scattered to numerous tree damage. This resulted in power outages in east-central and southeast Vermont...up to 10,000 outages.
10/30/2017	High Wind	Washington County	40-50 mph winds (58 mph measured at Montpelier-Barre Airport in Berlin). >100,000 customers without power.
1/10/2017	Strong Wind	Washington County	40-45mph gusts with isolated 50mph gusts. Thousands of Isolated/scattered power outages.
07/23/2016	Thunderstorm Wind	Moretown, Washington County	Numerous thunderstorms led to more than 20,000 utility outages.
02/29/2016	Strong Wind	Washington County	Estimated gusts of 35-45 mph with isolated report of 59 mph. Nearly 20,000 outages with scattered tree limbs.
10/07/2013	Strong Wind	Washington County	Scattered gusts of 50+ mph, resulting in 25,000+ outages at peak.
01/20/2013	Strong Wind	Washington County	Strong winds in excess of 50 mph causing estimated 10,000 outages.
10/29/2012	Strong Wind	Washington County	Hurricane Sandy sent winds in excess of 35-45 mph, some areas with 50-60 mph. Left 35,000 without power.
09/08/2012	Thunderstorm Wind	Moretown, Washington County	20-30 mph winds with gusts in excess of 40 mph. Minor wind damage to tree branches and small trees.

Date	Event	Location	Extent
01/18/2012	Strong Wind	Washington County	40-50 mph gusts in valleys, 60 mph gusts at high elevations. Scattered tree limbs, 2500 outages.
08/28/2011	Strong Wind	Washington County	Tropical Storm Irene: 50 mph wind gusts, with peak 85 mph measured on Mt. Mansfield. 100,000 power outages. DR-4022
05/26/2011	Thunderstorm Wind	Moretown, Washington County	Damaging winds/hail resulting in 25,000+ customers without power.
04/16/2011	Strong Wind	Washington County	Wind gusts in excess of 60 mph, resulting in nearly 10,000 power outages.
02/18/2011	Strong Wind	Washington County	20-30 mph sustained wind with 40-50 mph gusts. 10,000 customers without power.
02/26/2010	High Wind	Washington County	45-60+ mph wind gusts, power outages ranged 20,000 – 40,000.
11/28/2009	Strong Wind	Washington County	Wind gusts in excess of 40 mph, power outages around 8,000.
05/31/2009	Strong Wind	Washington County	40-55mph gusts , scattered power outages
05/14/2009	Strong Wind	Washington County	25-35 mph winds with gusts over 50 mph. Scattered down trees and outages.
12/24/2008	Strong Wind	Washington County	20-30 mph winds with gusts up to 40 mph. Scattered down tree limbs and outages.
04/01/2008	Strong Wind	Washington County	25-35 mph winds with gusts up to 50 mph. Scattered down tree limbs and outages.
01/09/2008	Strong Wind	Washington County	Winds in excess of 60 mph with scattered down trees and outages.

Date	Event	Location	Extent
07/27/2007	Thunderstorm Wind	Moretown, Washington County	Damaging winds reported in Moretown during thunderstorms.
04/16/2007	Strong Wind	Washington County	Nor'easter resulting in scattered power outages.
06/27/2006	Strong Wind	Washington County	20-30 mph winds with gusts approaching 45 mph. Scattered tree blow-downs.
02/17/2006	High Wind	Washington County	Sustained winds 35-45 mph, with gusts in excess of 60 mph. trees and power lines down.
10/16/2005	High Wind	Washington County	Downed Trees and Power Outages.
09/29/2005	High Wind	Washington County	Sustained 35-45 mph with high gusts. Trees and power lines down.
09/17/2005	Strong Wind	Washington County	Gusty winds in normal central VT, some trees uprooted.
11/28/2004	Strong Wind	Washington County	25-45 mph gusts, up to 47 in Waitsfield.
06/26/2004	Strong Wind	Washington County	Gusts estimated at 40-50 mph. Tree blown onto car.
11/13/2003	High Wind	Washington County	Trees and power lines blown down.
10/15/2003	High Wind	Washington County	Numerous power outages with downed trees.
02/04/2003	Strong Wind	Washington County	Gusts between 35-50 mph.
03/10/2002	High Wind	Washington County	Trees blown down and power outages reported.
02/10/2001	High Wind	Washington County	Trees and power lines blown down. Power outages.
12/12/2000	High Wind	Washington County	Winds up to 50 mph and trees blown down.
03/28/2000	High Wind	Washington County	Downed trees and scattered power outages.

Date	Event	Location	Extent
09/17/1999	High Wind	Washington County	Tropical Storm Floyd: Strong gusts up to 31 mph, 3,000 people without power. (DR-1307)
11/23/1998	High Wind	Washington County	Trees and power lines blown down.
02/22/1997	High Wind	Washington County	Damage to trees and wires down.
07/19/1996	High Wind	Washington County	Not Available
08/13/1990	Thunderstorm Winds	Washington County	Not Available
07/05/1990	Thunderstorm Winds	Washington County	Not Available
07/04/1990	Thunderstorm Winds	Washington County	Not Available
08/06/1989	Thunderstorm Winds	Washington County	Not Available
07/10/1989	Thunderstorm Winds	Washington County	Not Available
08/28/1988	Thunderstorm Winds	Washington County	Not Available
07/09/1988	Thunderstorm Winds	Washington County	Not Available
07/20/1987	Thunderstorm Winds	Washington County	Not Available
07/18/1987	Thunderstorm Winds	Washington County	Not Available
05/31/1987	Thunderstorm Winds	Washington County	Not Available
06/16/1986	Thunderstorm Winds	Washington County	Not Available
06/01/1986	Thunderstorm Winds	Washington County	Not Available

Date	Event	Location	Extent
05/20/1986	Thunderstorm Winds	Washington County	Not Available
05/19/1986	Thunderstorm Winds	Washington County	Not Available
05/19/1982	Thunderstorm Winds	Washington County	Not Available
07/09/1981	Thunderstorm Winds	Washington County	Not Available
07/13/1977	Thunderstorm Winds	Washington County	Not Available
06/11/1976	Thunderstorm Winds	Washington County	Not Available
07/05/1974	Thunderstorm Winds	Washington County	Not Available
09/07/1969	Thunderstorm Winds	Washington County	Not Available
08/25/1968	Thunderstorm Winds	Washington County	Not Available
07/22/1964	Thunderstorm Winds	Washington County	Not Available

1

Hazard	Location	Vulnerability	Extent	Impact	Probability
Wind	Town Wide	Trees, telephone poles, houses, town infrastructure.	Beaufort #10, Range between 55-63 mph begins considerable structural damage (11 of the above events).	T.S. Irene \$11,616,423 total public cost. T.S. Floyd received \$1,010,625.61 in Public Assistance.	High

2

3 Wind is often not isolated but may be part of a larger hazard. Hurricanes and tropical storms
4 are violent rain storms with strong winds that have large amounts of rainfall and can reach
5 speeds up to 200 mph. Hurricane season is between the months of June and November. A
6 severe thunderstorm is a thunderstorm that contains any one or more of the following three
7 weather conditions:

- 1 - hail that is 3/4 of an inch or greater in diameter,
- 2 - winds 58 miles per hour or greater (equivalent of 50 knots or greater),
- 3 - and/or tornadoes.

4 Severe storm events can occur in late spring and early summer as temperatures increase in the
5 summer season. The frequency and intensity of hurricanes, tropical storms, and severe storms
6 is expected to increase with climate change. While not detailed here, the Town recognizes the
7 importance of mitigating against the other effects of such storms.

8 On August 28, 2011, Tropical Storm Irene hit Vermont and proceeded to deposit 4-5" of rain
9 over Moretown. See the flooding section for damage from Irene and other flooding and severe
10 storm events. The Town adopted new road and culvert standards and is now focusing on
11 upsizing all culverts and having hydraulic studies performed on culverts that are repeatedly
12 flooded. Wind during Irene was not a major problem; however, high winds can knock down
13 trees and power lines causing power loss.

14 The past five years of severe storm data associated with flooding and the damage locations from
15 April, Tropical Storm Irene, and the May 28, 2011 storm events are outlined in the Flood/Flash
16 Flood/Fluvial Erosion hazard section of this Plan. There were no high wind impacts associated
17 with these events. Over the past five years, Thunderstorm winds associated with severe storms
18 have become more prevalent. The statewide storm in July left 51,300 customers without power
19 for an extended period of time (days). Specific data for Moretown is not available but during
20 these storms local knowledge showed the town experienced downed trees and limbs, debris,
21 scattered power outages, and temporary travel delays while roads were cleared of trees and
22 limbs.

23
24 Similar to flooding, the extent of severe storms and wind is not well documented in the Town of
25 Moretown. The impact of storms is usually flood related. See flood extent description in flood
26 section above. Wind data from storms is not well documented as there is no monitoring station
27 in Moretown. Estimates for wind are gathered from Washington county wide data off the
28 National Oceanic and Atmospheric Administration (NOAA), National Center for Environmental
29 Information (NCEI), formally the NCDC website. To date, the worst wind extent in Moretown was
30 hurricane force winds from Hurricane Belle in 1976. The scales used by spotters to measure the
31 extent of the severe storm events are:

32
33

Saffir-Simpson Scale for Hurricane Classification				
Strength	Wind Speed (Kts)	Wind Speed (MPH)	Pressure (Millibars)	Pressure
Category 1	64- 82 kts	74- 95 mph	>980 mb	28.94 "Hg
Category 2	83- 95 kts	96-110 mph	965-979 mb	28.50-28.91 "Hg
Category 3	96-113 kts	111-130 mph	945-964 mb	27.91-28.47 "Hg
Category 4	114-135 kts	131-155 mph	920-944 mb	27.17-27.88 "Hg
Category 5	>135 kts	>155 mph	919 mb	27.16 "Hg
Tropical Cyclone Classification				
Tropical Depression	20-34kts			
Tropical Storm	35-63kts			
Hurricane	64+kts or 74+mph			

1

Beaufort Wind Chart – Estimating Winds Speeds

Beaufort Number	MPH		Terminology	Description
	Range	Average		
0	0	0	Calm	Calm. Smoke rises vertically.
1	1-3	2	Light air	Wind motion visible in smoke.
2	4-7	6	Light breeze	Wind felt on exposed skin. Leaves rustle.
3	8-12	11	Gentle breeze	Leaves and smaller twigs in constant motion.
4	13-18	15	Moderate breeze	Dust and loose paper is raised. Small branches begin to move.
5	19-24	22	Fresh breeze	Smaller trees sway.
6	25-31	27	Strong breeze	Large branches in motion. Whistling heard in overhead wires. Umbrella use becomes difficult.
7	32-38	35	Near gale	Whole trees in motion. Some difficulty when walking into the wind.
8	39-46	42	Gale	Twigs broken from trees. Cars veer on road.
9	47-54	50	Severe gale	Light structure damage.
10	55-63	60	Storm	Trees uprooted. Considerable structural damage.
11	64-73	70	Violent storm	Widespread structural damage.
12	74-95	90	Hurricane	Considerable and widespread damage to structures.



Webpage: <http://www.weather.gov/iwx>

Twitter: @nwsiwx

Facebook: NWSNorthernIndiana



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Combined NOAA/TORRO Hailstorm Intensity Scales

Size Code	Intensity Category	Typical Hail Diameter (inches)	Approximate Size	Typical Damage Impacts
H0	Hard Hail	up to 0.33	Pea	No damage
H1	Potentially Damaging	0.33-0.60	Marble or Mothball	Slight damage to plants, crops
H2	Potentially Damaging	0.60-0.80	Dime or grape	Significant damage to fruit, crops, vegetation
H3	Severe	0.80-1.20	Nickel to Quarter	Severe damage to fruit and crops, damage to glass and plastic structures, paint and wood scored
H4	Severe	1.2-1.6	Half Dollar to Ping Pong Ball	Widespread glass damage, vehicle bodywork damage
H5	Destructive	1.6-2.0	Silver dollar to Golf Ball	Wholesale destruction of glass, damage to tiled roofs, significant risk of injuries
H6	Destructive	2.0-2.4	Lime or Egg	Aircraft bodywork dented, brick walls pitted
H7	Very destructive	2.4-3.0	Tennis ball	Severe roof damage, risk of serious injuries
H8	Very destructive	3.0-3.5	Baseball to Orange	Severe damage to aircraft bodywork
H9	Super Hailstorms	3.5-4.0	Grapefruit	Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open
H10	Super Hailstorms	4+	Softball and up	Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open

1

2 **5.4 Winter Storms: Ice and Snow**

3

4 History of Occurrence (from the National Oceanic and Atmospheric Administration (NOAA),
 5 National Center for Environmental Information (NCEI), formally the National Climate Data
 6 Center (NCDC) website and FEMA DR List.) Due to the area-wide nature of winter storms,
 7 snowfall depths vary in and around the Town of Moretown. Snow and/or ice events occur on a
 8 regular basis during the winter months. Recent significant events have included:

9

Date	Event	Location	Extent
11/26/2018	Winter Storm	Washington County	In Washington county, snow accumulated 6-14"
11/15/2018	Winter Storm	Washington County	A widespread 3-8" of snow fell in Washington county
3/13/2018	Winter Storm	Washington County	Long duration snowfall event eventually delivered 12-30" across Washington county
3/7/2018	Winter Storm	Washington County	A long duration snow event deposited 7-13" across Washington county,
2/7/2018	Winter Storm	Washington County	A widespread 5-8" of snow fell across Washington county.
12/22/2017	Winter Storm	Washington County	Snowfall amounts of 6-12" were reported
12/12/2017	Winter Storm	Washington County	A widespread 6-12" of snow fell across Washington county
3/31/2017	Winter Storm	Washington County	Widespread 6-12" of a heavy, wet snow fell across the region
3/14/2017	Winter Storm	Moretown, Washington County	Snowfall totals across Washington county generally ranged from 14-24"
2/12/2017	Winter Storm	Moretown, Washington County	Widespread 8-14" of snowfall reported
12/29/2016	Winter Storm	Washington County	A widespread 5-10" of snow was observed.
11/20/2016	Winter Storm	Washington County	Snowfall of 6-12" was observed in higher elevations
2/2/2015	Winter Storm	Washington County	Snowfall across Washington county was 6-12"
1/18/2015	Winter Storm	Washington County	A heavy wet snow of 2-6" fell across Washington county, accounting for isolated to scattered power outages.
12/9/2014	Winter Storm	Moretown, Washington County	Heavy, wet snowfall totals across Washington county ranged 6-24"
11/26/2014	Winter Storm	Washington County	Snowfall totals of 8-14" were found across Washington county
3/12/2014	Winter Storm	Washington County	Snowfall totals across Washington county were generally 12-20"+

Date	Event	Location	Extent
12/14/2013	Winter Storm	Washington County	8-12" of snow fell across Washington county
3/19/2013	Winter Storm	Washington County	6-14" of snow fell across Washington county
2/8/2013	Winter Storm	Washington County	6-12" of snow fell across Washington county
12/26/2012	Winter Storm	Moretown, Washington County	Snowfall totals of 9-18" were common in Washington county
2/29/2012	Winter Storm	Washington County	Storm total snowfall accumulations ranged from 9-15"
2/24/2012	Winter Storm	Washington County	Storm total snowfall accumulations ranged from 4-18"
11/23/2011	Winter Storm	Moretown, Washington County	5-12" of a heavy, wet snow mixed with rain and sleet at times fell across Washington county.
3/6/2011	Winter storm	Washington County	15-25" of snow, 10,000 customers lost power statewide
2/23/2010	Winter Storm	Washington County	20" of snow and 50,000 customers lost power statewide
2/22/2009	Winter Storm	Washington County	16" of snow, 30 mph wind gusts
2/1/2008	Winter storm	Washington County	3-7" of snow and ice ¼-1/2" thick, 50 mph wind gusts
2/14/2007	Winter storm	Washington County	22" of snow
2/14/2006	Winter storm	Moretown, County Wide	30" of snow
1/4/2003	Winter storm	Washington County	19" of snow
3/5/2001	Winter storm	Washington County	15-30" of snow
12/31/2000	Winter storm	Washington County	10" of snow
1/15/1998	Winter storm	Washington County	10-12" snow (not a DR in Washington County)
12/29/1997	Winter storm	Washington County	21" of snow
12/7/1996	Winter Storm	Washington County	12" of snow
3/21/1994	Winter storm	Washington County	5-11" of snow
11/1/1993	Winter storm	Washington County	15" of snow
1/3/1993	Freezing Rain	Statewide	¼-1/2" of ice formed

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1 A winter storm is defined as a storm that generates sufficient quantities of snow, ice or sleet to
2 result in hazardous conditions and/or property damage. Ice storms are sometimes incorrectly
3 referred to as sleet storms. Sleet is similar to hail only smaller and can be easily identified as
4 frozen rain drops (ice pellets) that bounce when hitting the ground or other objects. Sleet does
5 not stick to wires or trees, but in sufficient depth, can cause hazardous driving conditions. Ice
6 storms are the result of cold rain that freezes on contact with the surfaces coating the ground,
7 tress, buildings, overhead wires and other exposed objects with ice, sometimes causing extensive
8 damage. Periods of extreme cold tend to occur with these events.

9
10 Although winter storms and periods of cold temperatures are a frequent occurrence, the extent
11 of winter storms within Moretown is difficult to estimate as it is dependent on the size and path
12 of the storm. In general, Moretown does not consider a storm of up to 12 inches of snowfall
13 significant because they are equipped to handle it. The chart of historical occurrences in this Plan
14 identifies some of the more significant events from 2017 - 1993. Specific data for Moretown
15 does not exist.

16
17 In terms of ice events, the Town has elected to include ice due to the hazard it presents on travel,
18 road infrastructure, and the loss of electrical power. A major ice storm event has not been logged
19 in Washington County between 1950 and 2018, however, the Town recognizes the ice present in
20 winter storms and will mitigate against the hazards it presents.

21
22 In 2024, Moretown plans to continue monitor winter storms and collect data to determine the
23 worst extent possible on the Town. Extent data can be based on volumes of snow; winter weather
24 alerts issued, or wind chill factor. See tables below for descriptions and scales.

25
26 Based on past occurrences, the worst anticipated winter weather Moretown could experience
27 would be 2-3' of snow with more at higher elevations and several days of power outages. Past
28 worst storms-were in March 2011 and the Blizzard of 1888. More recently in the past five years,
29 the worst winter storm occurred December 9 to December 13, 2014 with Vermont receiving a
30 federal declaration (DR4207-VT) for the storm damages. Heavy wet snow with a snow to water
31 ratio of 8:1 caused over 175,000 power outages, the second most power outages due to weather
32 in the state of Vermont at that time. FEMA's total Public assistance grant funds obligated to the
33 state was \$3,949,028.57. An extended period of extreme cold occurred in January and February
34 of 2015. Dangerously cold wind chills of 30 degrees below zero and colder occurred. Overall,
35 in the past five years the extreme cold, winter storms, ice storms, and heavy snows have spared
36 the state of Vermont compared to the historical records of the past when heavy snowstorms and
37 winter storms were more frequent and common. Power outages caused by broken tree limbs or
38 downed trees from wet heavy snow loads or ice storms continue to create a challenge to the
39 town.

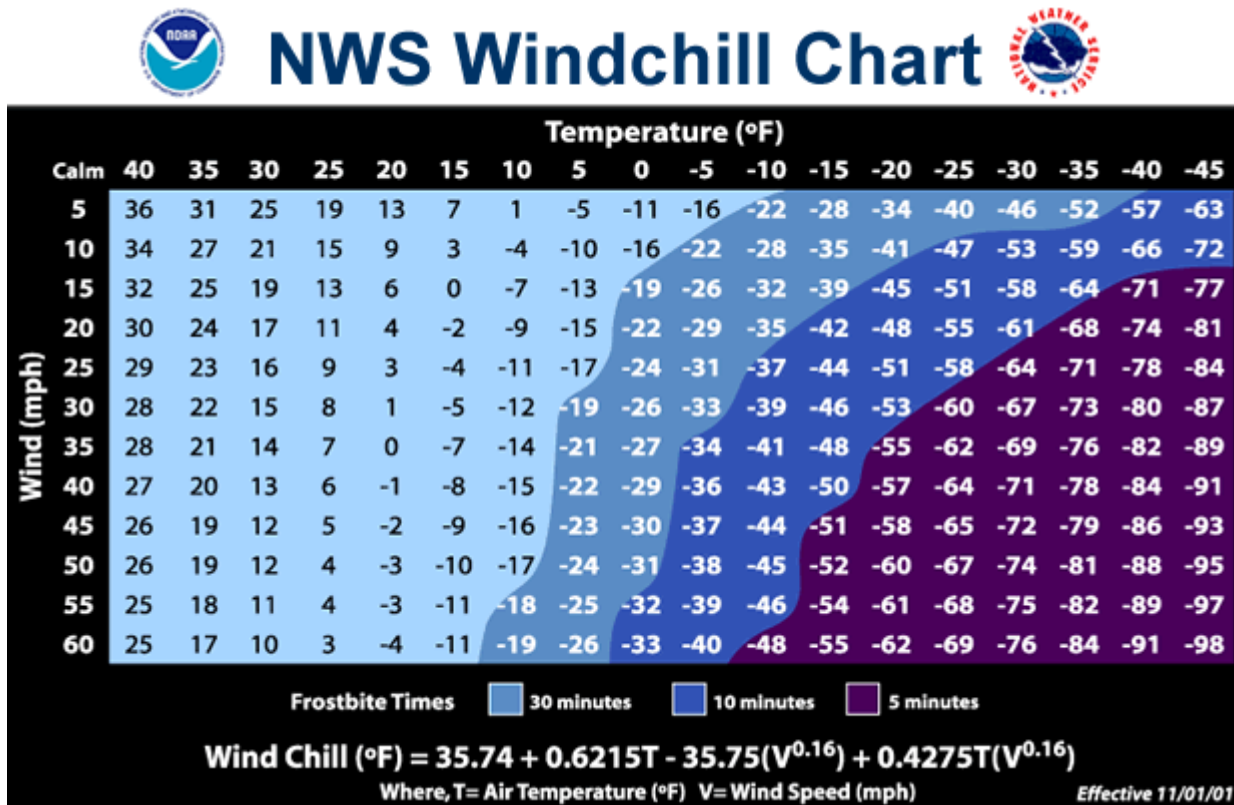
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1 Extent Scale - Winter Weather Alerts

Winter Weather advisory	This alert may be issued for a variety of severe conditions. Weather advisories may be announced for snow, blowing or drifting snow, freezing drizzle, freezing rain, or a combination of weather events.
Winter storm watch	Severe winter weather conditions may affect your area (freezing rain, sleet or Heavy snow may occur separately or in combination).
Winter Storm Warning	Severe winter weather conditions are imminent.
Freezing rain or freezing drizzle	Rain or drizzle is likely to freeze upon impact, resulting in a coating of ice Glaze on roads and all other exposed objects.
Sleet	Small particles of ice usually mixed with rain. If enough sleet accumulates on the ground, it makes travel hazardous.
Blizzard Warning	Sustained wind speeds of at least 35 mph are accompanied by considerable falling or blowing snow. This alert is the most perilous winter storm with visibility dangerously restricted.
Frost/freeze warning	Below freezing temperatures are expected and may cause significant damage to plants, crops and fruit trees.
Wind Chill	A strong wind combined with a temperature slightly below freezing can have the same chilling effect as a temperature nearly 50 degrees lower in a calm atmosphere. The combined cooling power of the wind and temperature on exposed flesh is called the wind-chill factor.

2

1 Wind Chill Extent Scale



2
 3 One of the major problems associated with ice storms is the loss of electrical power. Major
 4 electric utility companies have active, ongoing programs to improve system reliability and protect
 5 facilities from damage by ice, severe winds and other hazards. Typically, these programs focus
 6 on trimming trees to prevent encroachment of overhead lines, strengthening vulnerable system
 7 components, protecting equipment from lightning strikes and placing new distribution lines
 8 underground.

9
 10 Electric service in Moretown is provided by Green Mountain Power (GMP), Washington Electric
 11 Cooperative Inc. (WEC), and a small portion from the Town of Northfield. Each utility has a
 12 specific area they are allowed to serve under the State of Vermont rules governing a utilities
 13 service territory. WEC serves those homes and businesses located in the more remote areas of
 14 Moretown served by dirt roads and located in the higher elevations of the Town. WEC serves the
 15 Moretown area from a substation located on the Moretown Common Road. Because the lines
 16 serve much of the remote and higher elevation areas in Moretown, they are more prone to
 17 damage from falling trees especially during heavy wet snows, ice storms and violent electrical
 18 storms. As a result, homes located in these areas may experience a higher frequency and duration
 19 of outages than homes located in the low lying areas and valleys such as those along the Route
 20 100B corridor. GMP serves homes and businesses located generally along the Route 100, Route
 21 100B and Route 2 corridor. These areas are not as prone to significant weather events and
 22 therefore experience a reduced frequency of outages. When outages do occur, access to make
 23 repairs is via a paved road and therefore can be done more quickly than in the more remote

1 areas. Northfield's municipal utility serves the southeastern corner of Moretown.

2
3 Both GMP and WEC have online real time outage tracking tools. In addition, WEC and the
4 Moretown Emergency Team have redundant means of communication in place in the event of a
5 sever outage in WEC territory.

6
7 Vulnerable populations, such as the elderly and handicapped are of greatest risk to this hazard.
8 If this type of multiple hazard event takes place for an extended period of time, back-up power
9 would be necessary for critical facilities such as the Moretown Elementary School, Harwood
10 Union High School, Town Offices, and Town Highway Garage. Harwood Union High School's
11 building has generators giving them back up capacity and the ability to be used as a shelter if
12 needed.

13
14 The E911 CARE form is posted on the Town Web page which allows residents that have special
15 requirements in the event of power outages or other emergencies to provide information on
16 their needs that is made available to first responders during an emergency. The Emergency Team
17 will maintain and keep the list up to date.

18
19 During the many winter storms, ice storms, and extreme cold, Moretown has experienced school
20 closings, increased road maintenance, pressure on the town highway budget, power outages
21 (from downed lines and extreme cold), downed trees and tree limbs, vehicular accidents,
22 collapsed structures from heavy snow and ice loads, frozen culverts and more. In addition, the
23 potential for increased medical needs due to over exertion with clean up and snow removal and
24 falls, often with broken bones, due to icy surfaces exists.

25
26 By observing winter storm watches and warnings, adequate preparations can usually be made
27 to lessen the impact of snow, ice and sleet, and below freezing temperature conditions on the
28 Town of Moretown. Providing for the mass care and sheltering of residents left without heat or
29 electricity for an extended time and mobilizing sufficient resources to clear broken tree limbs
30 from roads, are the primary challenges facing community officials. Shelter locations include:
31 Town Offices and Harwood Union High School (Duxbury). The Town encourages residents who
32 are in remote locations to be equipped with generators and backup fuel supplies, water, food,
33 and medical supplies in the event of prolonged power outages and travel restrictions. In the
34 event of an extended power outage, the Town is in the position to open its emergency shelter.
35 Often, residents without power will seek family and friends to stay with during the duration of
36 an outage.

37
38 Other major problems include closed roads and restricted transportation.

39
40 Many of the impacts from these hazards can be reduced by using common sense and practicing
41 preparedness measures such as staying off the snow and ice covered roads until they are cleared,
42 having vehicles equipped with proper winter gear and snow tires, using moderation and resting
43 when removing snow and cleaning up from a storm, keeping heating pipes cleared and well

- 1 ventilated, keeping roofs clean of heavy snow/ice loads, checking on and helping the elderly and
- 2 disabled residents of the community, and listening to the local weather forecast for storm
- 3 updates. Participating in the free VAlert system is highly encouraged and an important resource
- 4 in emergency preparedness.

Hazard	Location	Vulnerability	Extent	Impact	Probability
Ice	Town Wide. All roads, utility poles and lines, Town Forest, Private woodlots/ timber stands, private residences and businesses, public infrastructure	Elderly & handicapped populations, remote structures, old/under insulated structures, public infrastructure and utilities, trees, telecommuni- cations, school system	Jan/Feb 2015 15-20 days below zero with wind chills of negative -30 degrees below zero.	Depends on severity – additional sheltering/ plowing/ emergency services costs for town. School closing and vehicular accidents. Downed trees and power lines. Prolonged power outages for 175,000 customers statewide. 12/2014 FEMA Total PA obligated statewide \$3,949,028 A gap in the data exists for Moretown.	Medium

Hazard	Location	Vulnerability	Extent	Impact	Probability
Snow	Town Wide. All roads, utility poles and lines, Town Forest, Private woodlots/ timber stands, private residences and businesses, public infrastructure	Elderly & handicapped populations, remote structures, old/under insulated structures, public infrastructure and utilities, trees, telecommuni- cations, school system	Minimal to Moderate depending on severity; 18+” snowfall in March 2011 event 12/9/2014 – 12/13/2014 6 to 24 inches wet heavy snow in county. No specific extent data for Moretown is available.	Depends on severity – additional sheltering/ plowing/ emergency services costs for town. School closing and vehicular accidents. Downed trees and power lines. Prolonged power outages for 175,000 customers statewide. 12/2014 FEMA Total PA obligated statewide \$3,949,028 A gap in the data exists for Moretown.	High

1

2 **6. Mitigation**

3

4 The goal of this Plan is to update the local mitigation strategy that makes Moretown more
5 disaster resistant and reduces its risk from natural hazards. Further, it is the goal of this Plan to
6 take actions to reduce or eliminate the long-term risk to human life and property from:

7

- The natural hazard of fluvial erosion.

8

- The natural hazard of inundation flooding.

9

- The natural hazard of ice.

10

- The natural hazard of wind.

- The natural hazard of snow.

6.1 Town Plan Goals and Objectives that Support Local Hazard Mitigation

- Pursue land use planning and regulatory approaches that will protect water quality and prevent the degradation of water resources (Resource protection)
 - Support the goals and objectives identified in the Mad River Valley Corridor Management Plan (Resource Protection).
 - Action: Complete the Phase 2 Geomorphic Assessment for the Mad River and its tributaries.
 - Action: Initiate a public process to assess whether to revise our flood hazard regulations to include erosion hazard areas once the state releases river corridor maps for the rivers and tributary streams in town.
 - Action: Revise our zoning regulations to increase the minimum setback and buffer requirement from rivers and streams to at least 50 feet, and incorporate more specific standards with regard to the removal of natural vegetation from riparian buffers.
- Encourage compact development residential patterns and building types that facilitate efficient use of land and preserve open space. (Land Use and Development)
 - Action: Review the state’s river corridor mapping when it becomes available and consider expanding our flood hazard regulations to include any additional mapped areas.
- Support efforts to complete geomorphic assessments, assessments of all stream crossings (bridges and culverts) and river corridor (erosion hazard) delineations for all our river and major tributary streams. (Resiliency, Sustainability, and Adaptation).
 - Avoid locating new buildings, particularly residences, within flood and other known hazard areas.
 - Identify properties located in the flood hazard and fluvial erosion areas of Moretown.
 - Explore participation in the FEMA Community Rating System (CRS) in order to reduce the cost of flood insurance for property owners in Moretown and to expand the town’s ability to access state and federal funding for flood mitigation and recovery.
- Continue to maintain town roads and transportation infrastructure in a manner that is cost-effective over the long-term, improves safety for all roadway users, incorporates complete streets principles, and protects rural and scenic character (Infrastructure and Transportation).
 - Advocate for the timely replacement of the state’s bridge on Route 100B south of Moretown Village, and for the new bridge to be designed and constructed to minimize flooding hazards, to serve as an attractive gateway to our community, to slow and calm traffic entering the village,

- 1 and to safely accommodate all roadway users. At this time, VTrans plans
 2 to start construction in 2020.
- 3 ■ Action: Establish a flood resource section on the town website to assist
 4 property owners with finding information about flood mapping,
 5 insurance, regulations, mitigation, and recovery.
 - 6 ■ Action: Request that the Selectboard periodically hold a meeting of first
 7 responders, emergency management chairperson, highway department,
 8 town health officer, planning commission and the zoning administrator to
 9 discuss the current status and trends such as demand for emergency
 10 services and availability of volunteers, disaster response and hazard
 11 mitigation planning, and development activity to aid the town with
 12 planning to meet emergency response needs. Incorporate
 13 recommendations into the town’s Hazard Mitigation Plan as appropriate.
 - 14 ● Continue to participate in the National Flood Insurance Program (Administration
 15 and Governance).
 - 16 ■ Action: Regularly review our Emergency Operations Plan, Hazard
 17 Mitigation Plan, and Rapid Response Plan and update them as needed.

18 **6.2 Proposed Hazard Mitigation Programs, Projects & Activities**

19 Hazard mitigation programs, projects and activities that were identified for implementation at the
 20 Moretown Local Hazard Mitigation meeting:

21

Hazards	Mitigation Action	Local Leadership	Prioritization	Funding Resources	Time Frame
Inundation Flooding, Fluvial Erosion	Widening of Bridge south of S-Curve	VTrans	High	VTrans	Project scheduled for 2020
Inundation Flooding, Fluvial Erosion	Investigate Feasibility and viability of widening Mad River gorge	Planning commission	High to discuss with ANR and other about viability of such an endeavor	Unknown	To be determined if feasible
Inundation Flooding, Fluvial Erosion	Mountain Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2019
Inundation Flooding, Fluvial Erosion	Freeman Hill Road-Culvert	Town	High per Municipal Road	Town and possible	2019

Hazards	Mitigation Action	Local Leadership	Prioritization	Funding Resources	Time Frame
	Replacement and ditching-bank stabilization		General Permit	VTrans and VT ANR	
Inundation Flooding, Fluvial Erosion	South Hill-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2019
Inundation Flooding, Fluvial Erosion	Ward Brook Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2019
Inundation Flooding, Fluvial Erosion	River Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2019
Inundation Flooding, Fluvial Erosion	Ward Brook Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2019
Inundation Flooding, Fluvial Erosion	Moretown Common Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2019
Inundation Flooding, Fluvial Erosion	Mountain Road-Culvert	Town	High per Municipal Road	Town and possible	2020

Hazards	Mitigation Action	Local Leadership	Prioritization	Funding Resources	Time Frame
	Replacement and ditching-bank stabilization		General Permit	VTrans and VT ANR	
Inundation Flooding, Fluvial Erosion	Stevens Brook Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2020
Inundation Flooding, Fluvial Erosion	Hathaway Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2020
Inundation Flooding, Fluvial Erosion	Howes Road-Culvert Replacement and ditching-bank stabilization	Town	High per Municipal Road General Permit	Town and possible VTrans and VT ANR	2020
Flooding	School Parking and Village sidewalk project-stormwater basin	Town	High	Utilities	Annually and as needed
Wind, Severe Winter Storms	Inventory and remove dying Trees in Right-of-way if needed	Town	Medium	Town	Annually and as needed
Wind, Severe Winter Storms	Maintain Right-of-way	Green Mountain Power and	High	Utilities	Annually and as needed

Hazards	Mitigation Action	Local Leadership	Prioritization	Funding Resources	Time Frame
	for electric utilities	Washington Electric			

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VEM also emphasizes a collaborative approach to achieving mitigation on the local level, by partnering with ANR, VTrans, ACCD, Regional Planning Commissions, FEMA Region 1 and other agencies, all working together to provide assistance and resources to towns interested in pursuing mitigation projects and planning initiatives.

The mitigation activities are listed in regards to local leadership, possible resources, implementation tools, and prioritization. The method used for prioritization of the actions was qualitative and based upon: 1) the Community’s need to address the issue, 2) the action’s cost, 3) the action’s benefit, and 4) the availability of potential funding. Emphasis was placed on a review of the benefits (pros) and costs (cons) when prioritizing the mitigation actions with the expectation that the benefits would outweigh the costs.

In performing the benefit cost review, the team reviewed a wide range of questions concerning the mitigation actions. How immediate and critical is the need to the community? How costly is the action? Is it a low-cost strategy? Is the action cost effective and seem reasonable for the nature of the project? Are funds already secured or readily available? Does the action use outside funding sources? Is there a time restriction on expending funds? Can the action be budgeted in the current or upcoming budget cycle or does it require long term debt? What is the level of risk to community assets (people, economy, structures, critical facilities & infrastructure, and the natural environment)? Does the action provide for the protection of life and property and reduce the risk for loss, injury, or damage? How critical are the community assets that benefit from the action? How fast will the action take to implement? How many people and or area will benefit from the action; whole community, neighborhood, individual? What benefits will the action provide? Does the action support the community goals, polices and plans?

The following categories are used to define the priority of each mitigation action/strategy:

HIGH - A High prioritization denotes that the action is either critical or potential funding is readily available or in hand, and should have a timeframe of implementation of less than two years. These projects also use grants and other outside funding sources; provide the greatest protection from loss of life and property damage; are cost effective; have a larger benefit; and provide a higher degree of risk reduction for community assets. Generally, the community assets that benefit from these actions are critical and of high priority.

MEDIUM - A Medium prioritization is warranted where the action is less critical or the potential funding is not readily available and has a timeframe for implementation of more than two years but less than four. These projects are somewhat cost effective at reducing damage to property and people, have some benefit, and provide some degree of risk reduction for community assets.

1
2 LOW - A Low prioritization indicates that the timeframe for implementation of the action, given
3 the action's cost, availability of funding, and the community's need to address the issue, is more
4 than four years. These actions may have limited benefit or the cost effectiveness is low. The
5 community assets that benefit from the action are not in immediate need or are a low priority.

6
7 Moretown understands that in order to apply for FEMA funding for mitigation projects that a
8 project must meet FEMA benefit cost criteria. The Town must also have a FEMA approved Hazard
9 Mitigation Plan as well.

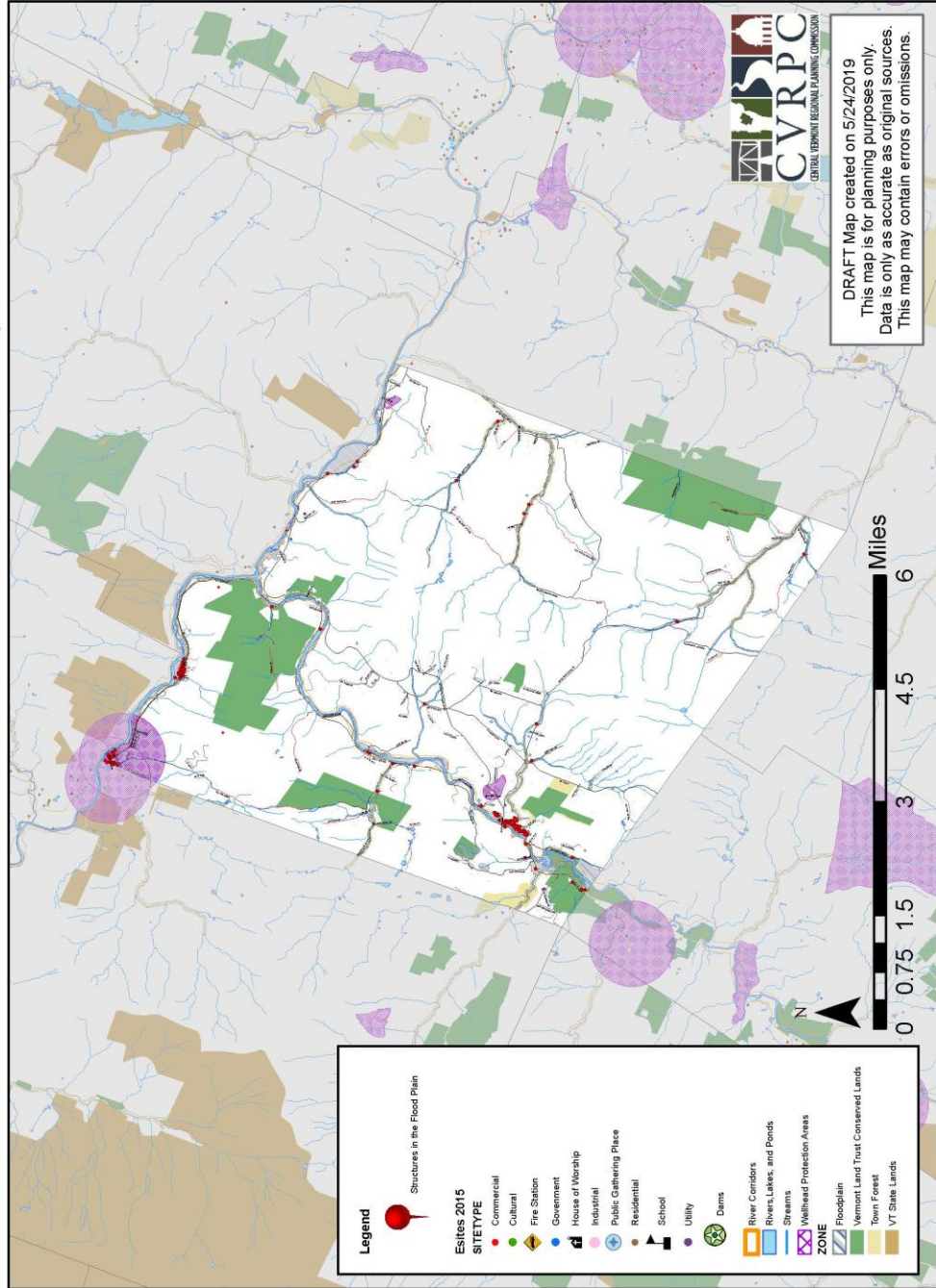
10 **7. Attachments**

- 11
- 12 ▪ Moretown Areas of Local Concern Map
- 13 ▪ Moretown Areas of Local Concern Map – Village Inset
- 14 ▪ 5 year plan maintenance and review process
- 15 ▪ Survey
- 16 ▪ Certificate of Adoption

17
18
19

1 7.1 Moretown Areas of Local Concern Map

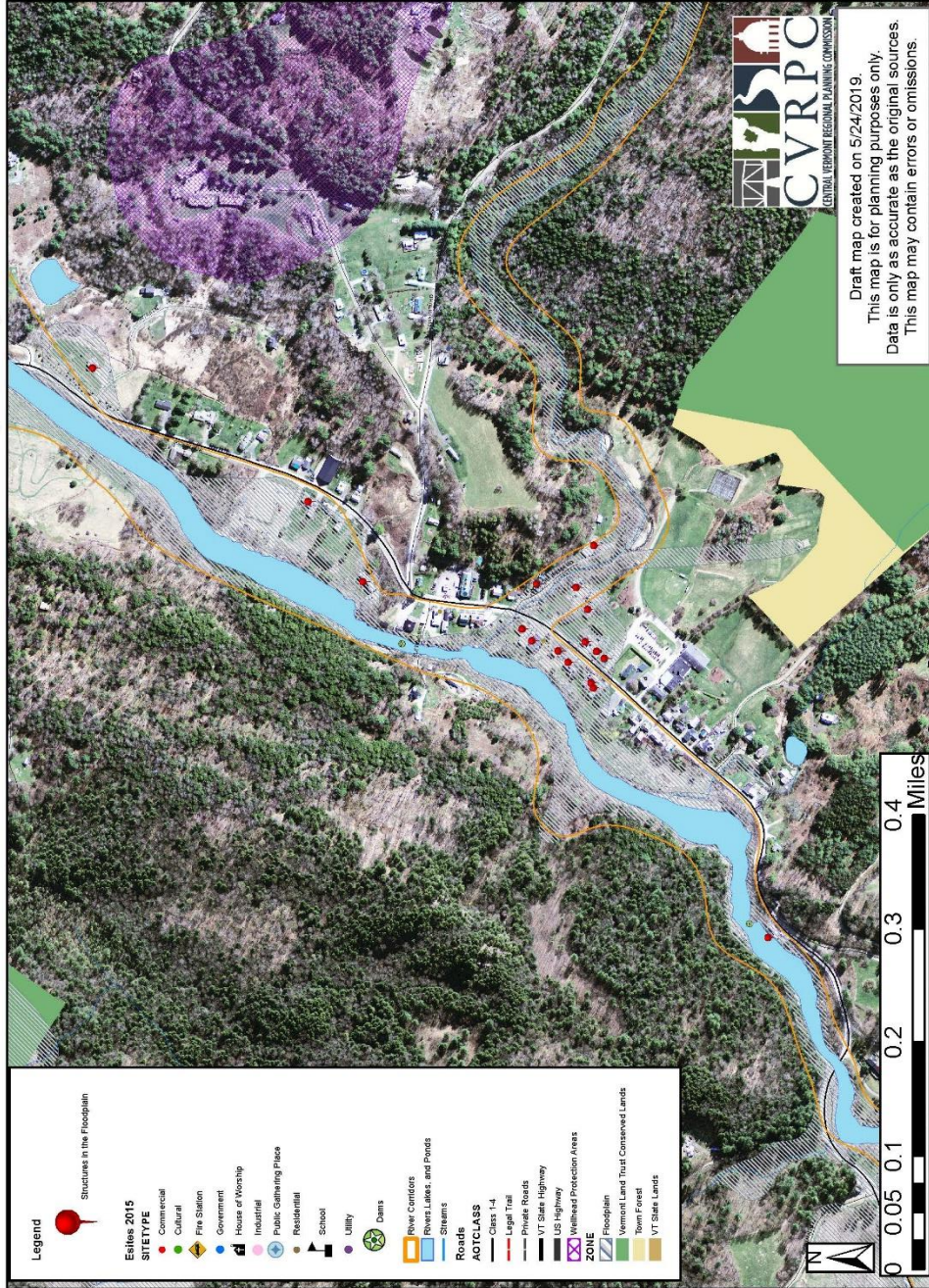
DRAFT Moretown Areas of Local Concern Map



2
3

1 7.2 Moretown Areas of Local Concern Map – Village Inset

DRAFT Moretown Areas of Local Concern Map – Village Inset



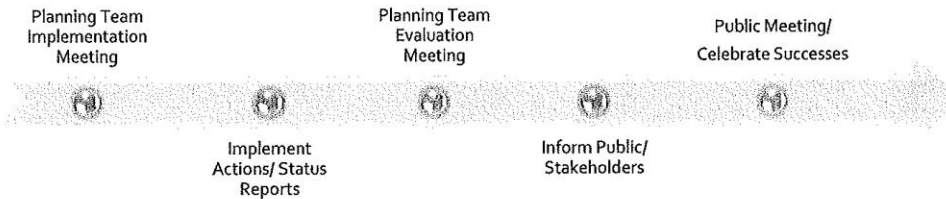
2
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1 **7.3 5-Year Plan Maintenance and Review Process**

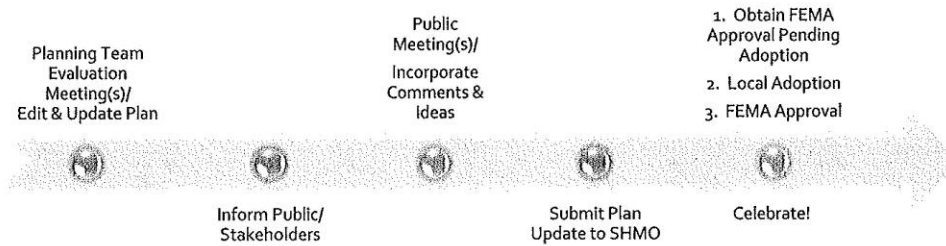
5-Year Plan Review/Maintenance



*After Plan Adoption-Annually
Implement and Evaluate*



*Fifth Year, and After Major Disaster
Evaluate and Revise*



2
3
4
5

1 **7.4 Public Engagement Survey**



2
3 **MORETOWN PLANNING COMMISSION**
4 **SURVEY**
5 **TO INFORM HAZARD MITIGATION PLANNING PROCESS**
6
7

8 THANK YOU FOR TAKING THE TIME TO ANSWER THE MORETOWN PLANNING COMMISSION’S SURVEY REGARDING
9 HAZARDS AND WHERE THE TOWN SHOULD FOCUS ITS EFFORTS IN UPDATING THE HAZARD MITIGATION PLAN, WHICH IS
10 REQUIRED BY THE FEDERAL EMERGENCY MANAGEMENT ADMINISTRATION. YOUR ANSWERS WILL HELP US DEVELOP A
11 PLAN THAT ADDRESSES THE BIGGEST RISKS TO THE POPULATION AND INFRASTRUCTURE IN MORETOWN.
12

13 1) HAVE YOU EVER BEEN AFFECTED PHYSICALLY OR FINANCIALLY BY A NATURAL DISASTER IN MORETOWN?
14

15 2) WHICH KIND OF HAZARD WAS THE CAUSE OF THE DISASTER YOU EXPERIENCED IN MORETOWN? (PLEASE CHECK ALL
16 THAT APPLY)

- | | |
|--|--|
| <input type="checkbox"/> AVALANCHE | <input type="checkbox"/> LANDSLIDE |
| <input type="checkbox"/> BIRD FLU | <input type="checkbox"/> LIGHTENING |
| <input type="checkbox"/> DROUGHT | <input type="checkbox"/> LONG TERM POWER OUTAGE |
| <input type="checkbox"/> DUST STORM | <input type="checkbox"/> SEVERE THUNDERSTORM |
| <input type="checkbox"/> EARTHQUAKE | <input type="checkbox"/> SEVERE WIND |
| <input type="checkbox"/> EXTREME COLD | <input type="checkbox"/> SEVERE WINTER WEATHER |
| <input type="checkbox"/> EXTREME HEAT | <input type="checkbox"/> STRUCTURAL FIRE |
| <input type="checkbox"/> FLOOD/STREAM BANK EROSION | <input type="checkbox"/> TORNADO |
| <input type="checkbox"/> HAZARDOUS MATERIALS SPILL | <input type="checkbox"/> TRANSPORTATION SPILLS |
| <input type="checkbox"/> HURRICANE/TROPICAL STORM | <input type="checkbox"/> WASTEWATER SYSTEM FAILURE |
| <input type="checkbox"/> ICE JAM | <input type="checkbox"/> CONTAMINATED WATER SUPPLY |
| <input type="checkbox"/> INFECTIOUS DISEASE | <input type="checkbox"/> WILDFIRE |
| <input type="checkbox"/> INFRASTRUCTURE FAILURE | <input type="checkbox"/> OTHER |
| <input type="checkbox"/> INVASIVE SPECIES | |

3) HOW CONCERNED ARE YOU ABOUT THE FOLLOWING HAZARDS? PLEASE INDICATE VC, MC OR NC.

VERY CONCERNED (VC) MODERATELY CONCERNED (MC) NOT CONCERNED (NC)

AVALANCHE BIRD FLU

_____ DROUGHT	_____ LIGHTENING
_____ DUST STORM	_____ LONG TERM POWER OUTAGE
_____ EARTHQUAKE	_____ SEVERE THUNDERSTORM
_____ EXTREME COLD	_____ SEVERE WIND
_____ EXTREME HEAT	_____ SEVERE WINTER WEATHER
_____ FLOOD/STREAM BANK EROSION	_____ STRUCTURAL FIRE
_____ HAZARDOUS MATERIALS SPILL	_____ TORNADO
_____ HURRICANE/TROPICAL STORM	_____ TRANSPORTATION SPILLS
_____ ICE JAM	_____ WASTEWATER SYSTEM FAILURE
_____ INFECTIOUS DISEASE	_____ CONTAMINATED WATER SUPPLY
_____ INFRASTRUCTURE FAILURE	_____ WILDFIRE
_____ INVASIVE SPECIES	_____ OTHER
_____ LANDSLIDE	

4) IN TERMS OF VULNERABILITY TO HAZARDS, HOW CONCERNED ARE YOU ABOUT IMPACTS ON THE FOLLOWING?
PLEASE INDICATE VC, MC OR NC.

VERY CONCERNED (VC) MODERATELY CONCERNED (MC) NOT CONCERNED (NC)

- _____ PEOPLE (LOSS OF LIFE/INJURY)
- _____ ECONOMIC LOSS (BUSINESS INTERRUPTION, CROP DAMAGE, EQUIPMENT DAMAGE)
- _____ INFRASTRUCTURE DAMAGE (ROADS, BRIDGES, UTILITIES, PUBLIC BUILDINGS, INTERNET, CELL SERVICE)
- _____ CULTURAL AND HISTORIC RESOURCES
- _____ ENVIRONMENTAL DAMAGE (DAMAGE TO TREES, WATERS OF THE STATE, SHORELAND EROSION, DAMAGE DUE TO INVASIVE SPECIES)
- _____ GOVERNANCE (ABILITY TO PROVIDE MUNICIPAL SERVICES)

5)WHAT COMMUNITY ASSETS ARE MOST IMPORTANT TO YOU? (CHURCHES, SCHOOLS HISTORIC BUILDINGS, RECREATIONAL RESOURCES, MUNICIPAL BUILDINGS)

6) IN YOUR OPINION, HOW EFFECTIVE WOULD THE FOLLOWING ACTIONS BE TO REDUCE OR ELIMINATE THE RISK OF FUTURE DAMAGE FROM HAZARDS?

- _____ IMPROVE INFRASTRUCTURE RESILIENCY (UPGRADE, ROADS, BRIDGES, CULVERTS)
- _____ AVOID NEW CONSTRUCTION IN AREAS SUBJECT TO FLOODING AND EROSION
- _____ WORK WITH DAM OWNERS TO UNDERSTAND AND MITIGATE HAZARDS
- _____ MAINTAIN TREES ALONG UTILITY AND ROAD RIGHTS OF WAY
- _____ CONDUCT EDUCATION AND AWARENESS PROGRAMS
- _____ ACCESS TO BACK UP POWER FOR EMERGENCY SHELTERS, TOWN INFRASTRUCTURE.

ADDITIONAL COMMENTS:

THANK YOU FOR TAKING TIME TO COMPLETE THIS SURVEY. IF YOU WOULD LIKE TO RECEIVE FUTURE UPDATES OR BE INVOLVED IN THE LOCAL HAZARD MITIGATION PROCESS IN MORETOWN , PLEASE PROVIDE YOUR NAME, PHONE NUMBER AND EMAIL BELOW.

NAME:

PHONE #:

EMAIL:

PLEASE RETURN THIS SURVEY NO LATER THAN APRIL 26TH, 2019 TO:
MORETOWN PLANNING COMMISSION
MORETOWN TOWN OFFICE
79 SCHOOL ST.
MORETOWN, VT 05660